



**TREASURER**

PARLIAMENT HOUSE  
CANBERRA 2600

President of the Senate  
Parliament House  
CANBERRA ACT 2600

Speaker  
House of Representatives  
Parliament House  
CANBERRA ACT 2600

Dear Madam President  
Dear Mr Speaker

I hereby submit Portfolio Additional Estimates Statements in support of the 1998-99 Additional Estimates for the Treasury Portfolio.

These statements have been developed, and are submitted to the Parliament, as a direct statement on the funding requirements being sought from the Additional Estimates by the programmes operating under my control.

I present these statements by virtue of my Ministerial responsibility for accountability to the Parliament and, through it, the public.

Yours sincerely

PETER COSTELLO

**TREASURY PORTFOLIO**

**PORTFOLIO ADDITIONAL ESTIMATES  
STATEMENTS**

**1998-99**

**ADDITIONAL ESTIMATES**

**APPROPRIATION BILLS (NOS 3 & 4)**

# TREASURY PORTFOLIO

## CONTENTS

|  | <b>Page</b> |
|--|-------------|
| <b>Section 1 — User Guide</b>  |             |
| Purpose of the Portfolio Additional Estimates Statements                       | 3           |
| Structure of the Document  | 3           |
| Style Conventions  | 3           |
| <b>Section 2 — Portfolio Overview</b>  |             |
| 1998-99 Programmes and Agencies  | 7           |
| 1998-99 Treasury Portfolio Programme Structure                                 | 11          |
| <b>Section 3 — Additional Estimates and Variations to Portfolio Programmes</b> |             |
| Reconciliation Table of Additional Estimates to Portfolio Programmes           | 15          |
| <b>Section 4 — Portfolio Savings</b>   |             |
| Summary of Portfolio Savings   | 21          |
| <b>Section 5 — Programme Resources and Variations</b>                          |             |
| Programme 1 — Treasury   | 25          |
| Sub-Programme 1.2 — International Economy                                      | 27          |
| Sub-Programme 1.4 — Taxation   | 29          |
| Sub-Programme 1.6 — Debt Management  | 31          |
| Sub-Programme 1.11 — Corporate Direction and Support                           | 33          |
| Programme 3 — Australian Bureau of Statistics                                  | 35          |
| Sub-Programme 3.1 — Statistical Operations                                     | 37          |
| Sub-Programme 3.2 — Corporate Services   | 39          |
| Programme 4 — Taxation Administration  | 41          |
| Sub-Programme 4.1 — Income and Other Taxes                                     | 43          |
| Sub-Programme 4.2 — Corporate Support  | 45          |

## CONTENTS

|   | <b>Page</b> |
|---|-------------|
| Programme 5 — Productivity  | 47          |
| Programme 6 — Australian Competition and Consumer Commission            | 49          |
| Sub-Programme 6.1 — Compliance with the Trade Practices Act             | 51          |
| Sub-Programme 6.2 — Improvement in Market Conduct                       | 53          |
| Sub-Programme 6.3 — Education and Information                           | 55          |
| Sub-Programme 6.4 — Corporate Planning and Management                   | 57          |
| Programme 8 — Business Affairs  | 59          |
| Sub-Programme 8.1 — Australian Securities and Investments<br>Commission | 61          |
| Programme 9 — National Competition Council                              | 63          |
| <br><b>Appendices</b>   |             |
| Glossary of Technical Terms   | 67          |
| Glossary of Acronyms  | 72          |

# **SECTION 1**

## **USER GUIDE**

## **PURPOSE OF THE PORTFOLIO ADDITIONAL ESTIMATES STATEMENTS**

The purpose of the Portfolio Additional Estimates Statements (PAES), like that of the Portfolio Budget Statements, is to inform Senators and Members of the reasons for inclusion of proposed provisions in Appropriation Bills.

The major role of the PAES is to explain requests for additional funds through the Additional Estimates Appropriation Bills Nos 3 and 4.

## **STRUCTURE OF THE DOCUMENT**

The PAES are presented in five sections.

This section, Section 1, provides an overview of the document.

Section 2 provides an overview of the portfolio and outlines the functions each agency performs. A schematic illustration of the portfolio programme structure shows how each agency fits within the structure.

Section 3 provides a reconciliation table that links each item in Appropriation Bills Nos 3 and 4 to the programme structure.

Section 4 provides a summary of savings from annual appropriations.

Section 5 provides explanations, for affected programmes, of variations due to Additional Estimates and savings from annual appropriations. The 1998-99 Additional Estimate column in the resource table reconciles at the programme level to amounts included in Appropriation Bills Nos 3 and 4. Sub-Programmes which have no variations are not included in this document.

Glossaries of technical terms and acronyms are provided at the end of the document.

## **STYLE CONVENTIONS**

(a) Figures in tables and generally in the text have been rounded. Discrepancies in tables between totals and sums of components are due to rounding. Percentage changes in all tables are based on the underlying unrounded amounts and not the rounded amounts.

(b) The following notations are used:

|    |                |
|----|----------------|
| -  | Nil            |
| na | Not applicable |

## **SECTION 2**

### **PORTFOLIO OVERVIEW**

## 1998-99 PROGRAMMES AND AGENCIES

The Treasury portfolio comprises nine programmes. The Department of the Treasury pursues the achievement of the Portfolio programme objectives in association with other agencies in the portfolio.

There have been the following changes to the Treasury portfolio programme structure since the May 1998 Budget:

Programme 1, the Consumer Affairs Division transferred from the Department of Industry, Science and Research on 21 October 1998 as a result of Administrative Arrangements Orders (AAO). As a result of this transfer, the Corporate Direction and Support Division has moved from Sub-Programme 1.10 to Sub-Programme 1.11 and the Consumer Affairs Division has become Sub-Programme 1.10.

Programme 4, the Child Support Agency (CSA) of the Australian Taxation Office (ATO) transferred to the Department of Family and Community Services (DFCS) as per AAO dated 21 October 1998. The Excise function has transferred from the Australian Customs Service to the ATO as per AAO dated 21 October 1998. As a result of these changes, sub-programme 4.2 has changed to Corporate Support and sub-programme 4.3 is now the Australian Valuation Office.

Programme 7, formerly the Insurance and Superannuation Commission (ISC) became the Australian Prudential Regulation Authority (APRA) on 1 July 1998.

Programme 8, formerly the Australian Securities Commission (ASC) was restructured to become the Australian Securities and Investments Commission (ASIC) on 1 July 1998.

### Programme 1 — Treasury

The programme objective is to improve the wellbeing of the Australian community through high, sustainable economic and employment growth with low inflation and efficient and sustainable use of resources.

Treasury advises and assists the Treasury Portfolio Ministers in the discharge of their responsibilities in a wide variety of policy and operational areas including: fiscal policy; monetary policy; taxation policy; labour market policy; external economic policy and relations; Commonwealth-State financial relations; management of Commonwealth Government debt; financial markets including banking and non-banking institutions; superannuation policy; structural policy; competition policy; foreign investment in Australia; consumer affairs; and coinage.

The Department's principal clients are the Treasurer, Assistant Treasurer and the Minister for Financial Services and Regulation.



**Programme 2 — Royal Australian Mint**

The Royal Australian Mint is a part of the Treasury portfolio but is not budget-funded, working instead through a commercial activities fund on a commercial basis. It is responsible for producing Australia's circulating and numismatic coins, and official Government honours and medals.

**Programme 3 — Australian Bureau of Statistics**

The Australian Bureau of Statistics (ABS) is Australia's official statistical agency. It provides statistics on a wide range of economic and social activity to government, business and society generally.

The ABS assists and encourages informed decision-making, research and discussion within governments and the community by providing a high quality, objective and responsive national statistical service.

**Programme 4 — Taxation Administration**

The ATO collects the revenue, properly payable, to fund services and support for the people of Australia.

Within the ATO, the Australian Valuation Office (AVO) provides independent valuation services and advice.

Within the ATO, the Superannuation line supports the provision of retirement income for the people of Australia.

**Programme 5 — Productivity**

The Productivity Commission (PC) aims to contribute to the well-being of all Australians by conducting public inquiries and providing information, analysis and advice to Australian governments and the Australian community about ways of best using the nation's resources.

**Programme 6 — Australian Competition and Consumer Commission**

The Australian Competition and Consumer Commission (ACCC) is an independent statutory authority which seeks to improve competition and efficiency in markets, foster adherence to fair trading practices in well informed markets, promote small business interests through the coordination of enforcement and education activity in relation to small business issues, promote competitive pricing wherever possible, and restrain price rises in markets where competition is less than effective.

In seeking to prevent or limit anti-competitive conduct and to ensure adherence to fair trading principles, the Commission takes action through compliance education programmes, litigation or enforceable undertakings if necessary to overcome market problems. It also:

- adjudicates on business practices (including merger proposals);
- arbitrates on access to essential facilities;
- enforces product safety standards; and
- has functions under provisions of the *Trade Practices Act 1974* which impose a liability on manufacturers for damages caused by defective goods.

It undertakes certain functions relating to prices surveillance, public inquiries and monitoring of goods and services under the *Prices Surveillance Act 1983*; maintains a close liaison with Federal, State and Territory Governments, and regulatory authorities on current economic reform issues; and provides guidance to business and consumers about the *Trade Practices Act 1974* and the *Prices Surveillance Act 1983*.

The Commission is also responsible for administering new arrangements and structures pursuant to the Government's regulatory approach embodied in the *Trade Practices Amendment (Telecommunications) Act 1996* to ensure promotion of open competition resulting in more efficient and better quality services in the Australian telecommunications market to all users, business and consumers alike.

#### **Programme 7 — Australian Prudential Regulation Authority**

The Australian Prudential Regulation Authority (APRA) is the financial supervisor responsible for prudentially regulating the banking, other deposit-taking, insurance and superannuation industries. APRA's mission is to promote public confidence in the financial sector by protecting the interests of bank and other depositors, insurance policyholders and superannuation fund members. APRA is integral to the achievement of the Government's economic and social goals, particularly in the areas of savings and capital formation. APRA's responsibility for ensuring that financial sector institutions operate in conformity with high standards of risk management encourages the development of a strong, financially sound, competitive and innovative institutions and underpins the integrity of the Australian financial sector.

#### **Programme 8 — Business Affairs**

This programme includes the Australian Securities and Investments Commission (ASIC) and the Companies and Securities Advisory Committee (CASAC).

ASIC (formerly the Australian Securities Commission) was established on 1 July 1998 and is an independent government body that enforces and administers the Corporations Law and Consumer Protection Law for investments, life and general insurance, superannuation and banking (except lending) throughout Australia. Its purpose is to reduce fraud and unfair practices in financial markets and financial products so that consumers can use them confidently and companies and markets perform effectively. ASIC also collects and maintains a database of information on Australian companies and makes it publicly available.

CASAC is a body appointed by the government to make recommendations to the responsible Minister on the operations of the Corporations Law. The members have

knowledge and/or experience in business, administration of companies, law, economics or accounting.

**Programme 9 — National Competition Council**

The National Competition Council (NCC) is an independent advisory body for all Australian Governments involved in implementing the competition reforms. The three Intergovernmental Agreements, signed in April 1995, and the *Trade Practices Act 1974*, as amended, form the Council's guiding principles. National Competition Policy establishes a framework to achieve a more competitive economy taking into account the gains from competition, the interest of affected groups and the benefits to the broad community.

In summary, the Council's roles and responsibilities include:

- recommendations to relevant Commonwealth, State and Territory Ministers in response to applications for access to significant infrastructure services;
- recommendations on whether access regimes established by States and Territories are effective;
- work related to the assessment of the progress of Governments in implementing competition policy reform;
- recommendations on whether State and Territory Government businesses should be declared for prices surveillance; and
- reports to the Commonwealth Parliament where the Commonwealth is considering overriding State and Territory legislation reliant on section 51 of the *Trade Practices Act 1974*.

**1998-99 TREASURY PORTFOLIO PROGRAMME STRUCTURE**

| <b>Programme</b>  | <b>Sub-Programme</b>                                 | <b>Page (i)</b> |
|---|--|-----------------|
| <b>1. Treasury</b>  | 1.1 Domestic Economy                                 |                 |
|   | 1.2 International Economy                            | 26              |
|   | 1.3 Structural                                       |                 |
|   | 1.4 Taxation   | 28              |
|   | 1.5 Fiscal   |                 |
|   | 1.6 Debt Management                                  | 30              |
|   | 1.7 Investment                                       |                 |
|   | 1.8 Financial and Currency                           |                 |
|   | 1.9 Business Law                                     |                 |
|   | 1.10 Consumer Affairs                                |                 |
|   | 1.11 Corporate Direction and Support                 | 32              |
| <b>2. Royal Australian Mint</b><br>(Not Budget Funded)            | No Sub-Programmes                                    |                 |
| <b>3. Australian Bureau of Statistics</b>                         | 3.1 Statistical Operations                           | 37              |
|   | 3.2 Corporate Services                               | 39              |
| <b>4. Taxation Administration</b><br>(Australian Taxation Office) | 4.1 Income and Other Taxes                           | 43              |
|   | 4.2 Corporate Support                                | 45              |
|   | 4.3 Australian Valuation Office                      |                 |
| <b>5. Productivity</b>  | No Sub-Programmes                                    | 47              |
| <b>6. Australian Competition and Consumer Commission</b>          | 6.1 Compliance with the Trade Practices Act          | 51              |
|   | 6.2 Improvement in Market Conduct                    | 53              |
|   | 6.3 Education and Information                        | 55              |
|   | 6.4 Corporate Planning and Management                | 57              |
| <b>7. Australian Prudential Regulation Authority</b>              | No Sub-Programmes                                    |                 |
| <b>8. Business Affairs</b>  | 8.1 Australian Securities and Investments Commission | 61              |
|   | 8.2 Companies and Securities Advisory Committee      |                 |
| <b>9. National Competition Council</b>                            | No Sub-Programmes                                    | 63              |

**Note:**

- (i) Page numbers are only provided for those Sub-Programmes for which variations have occurred in Additional Estimates or Savings.

## **SECTION 3**

### **ADDITIONAL ESTIMATES AND VARIATIONS TO PORTFOLIO PROGRAMMES**

**RECONCILIATION TABLE OF ADDITIONAL ESTIMATES TO PORTFOLIO  
PROGRAMMES**

This section provides a link between numbers in Appropriation Bills Nos 3 and 4 currently before the Parliament and the amounts shown against the portfolio programmes in the Programme Resources and Variations section of this document (Section 5). Table 1 links the variations and provides page references to explanations for the variations.

The table in effect replicates each amount in the Bills, but also provides programme details for the line items.

Section 3 — Additional Estimates and Variations to Portfolio Programmes

**Table 1: Additional Estimates and Variations to Portfolio Programmes**

| Appropriation   | Programme Number and Title         | 1998-99 Budget Estimate (\$'000) | 1998-99 Additional Estimate (\$'000) (% incr) | Page Ref |
|---|------------------------------------|----------------------------------|---|----------|
| <i>Appropriation Bill No. 3</i>   |                                    |                                  |   |          |
| <b>Division 670 - Administrative</b>  |                                    |                                  |   |          |
| <b>1. Running Costs (net appropriation - see section 9) (see also section 10)</b> |                                    |                                  |   |          |
|   | 1.11 Corporate Direction & Support | 15,589                           | 2,362 15.2                                    | 33       |
|   |                                    | <b>15,589</b>                    | <b>2,362</b>                                  | 15.2     |
| <b>2. Other Services</b>  |                                    |                                  |   |          |
| 04. Australian National Railways Commission                                       |                                    |                                  |   |          |
| - Debt acquisition  | 1.6 Debt Management                | 118,100                          | 247,500 209.6                                 | 31       |
| 06. International Finance Corporation - Capital subscription                      | 1.2 International Economy          | 7,350                            | 1,071 14.6                                    | 27       |
| 07. International Bank for Reconstruction and Development - Capital subscription  | 1.2 International Economy          | 4,427                            | 824 18.6                                      | 27       |
|   |                                    | <b>129,877</b>                   | <b>249,395</b>                                | 192.0    |
| <b>Total Division 670</b>   |                                    | <b>145,466</b>                   | <b>251,757</b>                                | 173.1    |
| <b>Division 671 - Australian Bureau of Statistics</b>                             |                                    |                                  |   |          |
| <b>1. Running Costs (net appropriation - see section 9) (see also section 10)</b> |                                    |                                  |   |          |
|   | 3.1 Statistical Operations         | 189,107                          | 5,854 3.1                                     | 38       |
|   | 3.2 Corporate Services             | 25,744                           | 2,390 9.3                                     | 40       |
| <b>Total Division 671</b>   |                                    | <b>214,851</b>                   | <b>8,244</b>                                  | 3.8      |
| <b>Division 672 - Australian Taxation Office</b>                                  |                                    |                                  |   |          |
| <b>1. Running Costs (net appropriation - see section 9) (see also section 10)</b> |                                    |                                  |   |          |
|   | 4.1 Income and Other Taxes         | 870,921                          | 57,363 6.6                                    | 44       |
|   | 4.2 Corporate Support              | 245,431                          | 23,432 9.5                                    | 46       |
|   |                                    | <b>1,116,352</b>                 | <b>80,794</b>                                 | 7.2      |

Section 3 — Additional Estimates and Variations to Portfolio Programmes

Table 1: Additional Estimates and Variations to Portfolio Programmes (continued)

| Appropriation  | Programme Number and Title                  | 1998-99 Budget Estimate (\$'000) | 1998-99 Additional Estimate (\$'000) (% incr) | Page Ref |
|--|---|----------------------------------|---|----------|
| <b>Division 675 - Australian Competition and Consumer Commission</b> |   |                                  |   |          |
| <b>1. Running Costs (net appropriation</b>                           |   |                                  |   |          |
| - see section 9) (see also section 10)                               | 6.1 Compliance with the Trade Practices Act | 20,087                           | 538   | 2.7 52   |
|  | 6.2 Improvement in Market Conduct           | 8,870                            | 286   | 3.2 54   |
|  | 6.3 Education & Information                 | 1,593                            | 60  | 3.8 56   |
|  | 6.4 Corporate Planning and Management       | 7,335                            | 238   | 3.2 58   |
|  |   | <b>37,885</b>                    | <b>1,122</b>                                  | 3.0      |
| <b>Total Division 675</b>  |   | <b>37,885</b>                    | <b>1,122</b>                                  | 3.0      |
| <b>Division 676 - National Competition Council</b>                   |   |                                  |   |          |
| <b>1. Running Costs (net appropriation</b>                           |   |                                  |   |          |
| - see section 9) (see also section 10)                               | 9. National Competition Council             | 2,582                            | 157   | 6.1 64   |
| <b>Total Division 676</b>  |   | <b>2,582</b>                     | <b>157</b>                                    | 6.1      |
| <b>Division 678 - Productivity Commission</b>                        |   |                                  |   |          |
| <b>1. Running Costs (net appropriation</b>                           |   |                                  |   |          |
| - see section 9) (see also section 10)                               | 5. Productivity                             | 19,869                           | 3,106   | 15.6 48  |
| <b>Total Division 678</b>  |   | <b>19,869</b>                    | <b>3,106</b>                                  | 15.6     |
| <b>TOTAL APPROPRIATION BILL 3</b>                                    |   | <b>1,537,005</b>                 | <b>345,180</b>                                | 22.5     |
| <i>Appropriation Bill No. 4</i>                                      |   |                                  |   |          |
| <b>Division 978 - Other Services</b>                                 |   |                                  |   |          |
| 01. Community education and information programme on the tax system  | 1.4 Taxation                                | -                                | 19,443  | na 29    |
| <b>Total Division 978</b>  |   | -                                | <b>19,443</b>                                 | na       |
| <b>TOTAL APPROPRIATION BILL 4</b>                                    |   | <b>398,202</b>                   | <b>19,443</b>                                 | 4.9      |
| <b>PORTFOLIO TOTAL</b>   |   | <b>1,935,207</b>                 | <b>364,623</b>                                | 18.8     |



## **SECTION 4**

### **PORTFOLIO SAVINGS**

**SUMMARY OF PORTFOLIO SAVINGS**

Savings from annual appropriations which the portfolio has identified for the 1998-99 year total \$5.053 million.

Explanations of the savings are in the Programme Resources and Variations section of this document under Sub-Programme headings. These Sub-Programmes are listed in the savings table below.

The key below lists the categories in the savings table.

**Portfolio Savings Summary Table**

| <b>Key</b>                     | <b>Description</b>                 | <b>Amount<br/>(\$'000)</b> |
|--------------------------------|------------------------------------|----------------------------|
| S                              | Savings from annual appropriations | 1,326                      |
| T                              | Transfer to other appropriations   | 4,000                      |
| C                              | Carry over of funds from 1997-98   | (273)                      |
| <b>Total Portfolio Savings</b> |                                    | <b>5,053</b>               |

The portfolio has identified the following savings from Appropriation Bills Nos 1 and 2. The category for each item relates to the key in the above table.

**Table 2: Portfolio Savings in 1998-99**

| <b>Programme<br/>Appropriation<br/>Description</b>                           | <b>Division<br/>and item<br/>number</b> | <b>Sub-Programme</b>                                       | <b>1998-99<br/>Savings<br/>Amount<br/>(\$'000)</b> | <b>Page<br/>ref</b> | <b>Category</b> |
|--|---|--|--|---------------------|-----------------|
| <b>4.Taxation Administration</b>   |   |  |  |                     |                 |
| Plant and equipment  | 980-01-01                               | 4.2 Corporate Support                                      | 3,727  | 46                  | T, C            |
| <b>8.Business Affairs</b>  |   |  |  |                     |                 |
| Companies and securities<br>regulation - Compensation<br>for loss of revenue | 977-02                                  | 8.1 Australian Securities<br>and Investments<br>Commission | 1,326  | 62                  | S               |
| <b>Total Portfolio Savings</b>   |   |  | <b>5,053</b>                                       |                     |                 |

## **SECTION 5**

### **PROGRAMME RESOURCES AND VARIATIONS**

**PROGRAMME 1 — TREASURY**

**Objective**

To improve the wellbeing of the Australian community through high, sustainable economic and employment growth with low inflation and efficient and sustainable use of resources.

**Table 3: Summary of Programme Resources**

|   | <b>1997-98<br/>Actual<sup>(i)</sup><br/>(\$'000)</b> | <b>1998-99<br/>Budget<sup>(ii)</sup><br/>(\$'000)</b> | <b>1998-99<br/>Additional<br/>Estimate<br/>(\$'000)</b> | <b>Variation<sup>(iii)</sup><br/>%</b> |
|---|--|---|---|--|
| <b>Special Appropriations</b>                                       |  |   |   |  |
| Programme costs (excluding items funded from annual appropriations) | 40,996,454   | 39,864,078  | na  | na                                     |
| <b>Annual appropriations</b>  |  |   |   |  |
| Running costs <sup>(iv)</sup>                                       | 53,981   | 56,684  | 2,362   | 4.2                                    |
| Other programme costs   | 1,087,573  | 188,276   | 268,838   | 142.8                                  |
| <b>Total appropriations</b>   | <b>42,138,007</b>                                    | <b>40,109,038</b>                                     | <b>271,200</b>  | <b>0.7</b>                             |
| Less adjustments  | 17,277,396   | 15,532,202  | na  | na                                     |
| <b>Total outlays<sup>(v)</sup></b>                                  | <b>24,860,612</b>                                    | <b>24,576,836</b>                                     | <b>na</b>   | <b>na</b>                              |
| <b>Staff years</b>  | <b>480</b>   | <b>491</b>  | <b>-</b>  | <b>-</b>                               |

(i) As presented in the 1997-98 Annual Report of the Department of the Treasury page 15. Includes the transfer of funds for Consumer Affairs as per AAO of 21 October 1998.

(ii) As presented in the 1998-99 Portfolio Budget Statements page 27. Includes the transfer of funds for Consumer Affairs as per AAO of 21 October 1998.

(iii) Variation percentage = (1998-99 Additional Estimate divided by 1998-99 Budget).

(iv) 1997-98 Actual and 1998-99 Budget figures include receipts under Annotated Appropriations (section 31).

(v) The total outlays figure in the Additional Estimates column is not updated as part of the Additional Estimates process.

## Programme 1 — Treasury

## Sub-Programme 1.2 — International Economy

## Objective

To promote Australia's international economic interests, including its economic links with the Asian region, and to assess the implications of international economic developments for the Australian economy.

Table 4: 1.2 International Economy — Sub-Programme Resources

|   | 1997-98<br>Actual <sup>(i)</sup><br>(\$'000) | 1998-99<br>Budget <sup>(ii)</sup><br>(\$'000) | 1998-99<br>Additional<br>Estimate<br>(\$'000) | Variation <sup>(iii)</sup><br>% |
|---|--|---|---|---------------------------------|
| <b>Special Appropriations</b>                                       |  |   |   |                                 |
| Programme costs (excluding items funded from annual appropriations) | 729,028                                      | 525,047                                       | na  | na                              |
| <b>Annual appropriations</b>  |  |   |   |                                 |
| Running costs <sup>(iv)</sup>                                       | 6,791  | 7,166   | -   | -                               |
| Other programme costs   | 13,695                                       | 14,277  | 1,895   | 13.3                            |
| <b>Total appropriations</b>   | 749,514                                      | 546,490                                       | 1,895   | 0.3                             |
| Less adjustments  | 742,850                                      | 539,445                                       | na  | na                              |
| <b>Total outlays<sup>(v)</sup></b>                                  | 6,664  | 7,045   | na  | na                              |
| <b>Staff years</b>  | 38   | 39  | -   | -                               |

(i) As presented in the 1997-98 Annual Report of the Department of the Treasury page 25.

(ii) As presented in the 1998-99 Portfolio Budget Statements pages 31 and 32.

(iii) Variation percentage = (1998-99 Additional Estimate divided by 1998-99 Budget).

(iv) 1997-98 Actual and 1998-99 Budget figures include receipts under Annotated Appropriations (section 31).

(v) The total outlays figure in the Additional Estimates column is not updated as part of the Additional Estimates process.

**EXPLANATION OF VARIATIONS**

| <b>Additional Funds Sought</b>  | <b>1998-99<br/>Additional Estimate<br/>(\$'000)</b> |
|---|---|
| <b>Other Services</b>   |   |
| <b>International Finance Corporation - Capital subscription</b>   |   |
| <b>670-02-06</b>  |   |
| Additional funds are being sought owing to the depreciation of the \$A against the \$US since the time of the Budget estimate. The additional funds were obtained from the Advance to the Minister for Finance and Administration (AMFA) pending the passage of the Additional Estimates Bills. | 1,071   |
| <b>International Bank for Reconstruction and Development - Capital subscription</b>   |   |
| <b>670-02-07</b>  |   |
| Additional funds are being sought owing to the depreciation of the \$A against the \$US since the time of the Budget estimate. The additional funds were obtained from AMFA pending the passage of the Additional Estimates Bills.  | 824   |
| <b>Total Additional Funds Sought</b>  | <b>1,895</b>  |

**Performance of the Sub-Programme in 1997-98, and performance forecasts for 1998-99**

Information on the performance of this Sub-Programme in 1997-98 is at pages 27 to 33 of the Department of the Treasury Annual Report. Performance forecasts for 1998-99 are at pages 32 to 36 of the 1998-99 Portfolio Budget Statements.

**Sub-Programme 1.4 — Taxation****Objective**

To develop taxation policies which contribute to the efficient and equitable raising of taxation revenue.

**Table 4: 1.4 Taxation — Sub-Programme Resources**

|   | <b>1997-98<br/>Actual<sup>(i)</sup></b> | <b>1998-99<br/>Budget<sup>(ii)</sup></b> | <b>1998-99<br/>Additional<br/>Estimate</b> | <b>Variation<sup>(iii)</sup></b> |
|---|---|--|--|----------------------------------|
|   | <b>(\$'000)</b>                         | <b>(\$'000)</b>                          | <b>(\$'000)</b>                            | <b>%</b>                         |
| <b>Special Appropriations</b>                                       |   |  |  |                                  |
| Programme costs (excluding items funded from annual appropriations) | -                                       | -  | na   | na                               |
| <b>Annual appropriations</b>  |   |  |  |                                  |
| Running costs <sup>(iv)</sup>                                       | 6,779                                   | 10,107                                   | -  | -                                |
| Other programme costs   | 94,457                                  | 793                                      | 19,443                                     | 2,451.8                          |
| <b>Total appropriations</b>   | <b>101,236</b>                          | <b>10,900</b>                            | <b>19,443</b>                              | <b>178.4</b>                     |
| Less adjustments  | 94,508                                  | 8  | na   | na                               |
| <b>Total outlays<sup>(v)</sup></b>                                  | <b>6,728</b>                            | <b>10,892</b>                            | <b>na</b>                                  | <b>na</b>                        |
| <b>Staff years</b>  | <b>74</b>                               | <b>77</b>                                | <b>-</b>                                   | <b>-</b>                         |

(i) As presented in the 1997-98 Annual Report of the Department of the Treasury page 41.

(ii) As presented in the 1998-99 Portfolio Budget Statements pages 40 and 41.

(iii) Variation percentage = (1998-99 Additional Estimate divided by 1998-99 Budget).

(iv) 1997-98 Actual and 1998-99 Budget figures include receipts under Annotated Appropriations (section 31).

(v) The total outlays figure in the Additional Estimates column is not updated as part of the Additional Estimates process.

**EXPLANATION OF VARIATIONS**

| <b>Additional Funds Sought</b>   | <b>1998-99<br/>Additional Estimate<br/>(\$'000)</b> |
|--|---|
| <b>Other Services</b>  |   |
| <b>Community education and information programme on the tax system<br/>978-01</b>  |   |
| Funds were approved by the Government for a community education and information programme on the tax system to inform the public of the nature of the Australian taxation system and changes required to reform it. Approval was given to carry forward \$9,943,000 in unspent funds from 1997-98. In 1998-99, Cabinet approved an additional \$3,000,000 for the programme, an additional \$2,000,000 to fund an information program to assist taxpayers understand the nature of reform to the tax system as it affects health programs and \$2,000,000 for the establishment of call centres to enable the public to gain additional access to information on the reform of the taxation system. It is now estimated that an additional \$3,000,000 will be required for community education and information activities associated with the implementation of tax reform. | 19,943  |
| Transfer of resources to the Department of Health and Aged Care for the health package.  | -500  |
| <b>Total Additional Funds Sought</b>   | <b>19,443</b>                                       |

**Performance of the Sub-Programme in 1997-98, and performance forecasts for 1998-99**

Information on the performance of this Sub-Programme in 1997-98 is at pages 44 to 51 of the Department of the Treasury Annual Report. Performance forecasts for 1998-99 are at pages 42 to 44 of the 1998-99 Portfolio Budget Statements.



**Sub-Programme — 1.6 Debt Management****Objective**

To raise, manage and retire Commonwealth debt at the lowest possible long-term cost, consistent with an acceptable degree of risk exposure.

**Table 4: 1.6 Debt Management — Sub-Programme Resources**

|   | <b>1997-98<br/>Actual<sup>(i)</sup><br/>(\$'000)</b> | <b>1998-99<br/>Budget<sup>(ii)</sup><br/>(\$'000)</b> | <b>1998-99<br/>Additional<br/>Estimate<br/>(\$'000)</b> | <b>Variation<sup>(iii)</sup><br/>%</b> |
|---|--|---|---|--|
| <b>Special Appropriations</b>                                       |  |   |   |  |
| Programme costs (excluding items funded from annual appropriations) | 18,473,836   | 16,086,188  | na  | na                                     |
| <b>Annual appropriations</b>  |  |   |   |  |
| Running costs <sup>(iv)</sup>                                       | 1,477  | 1,439   | -   | -                                      |
| Other programme costs   | 926,400  | 121,263   | 247,500   | 204.1                                  |
| <b>Total appropriations</b>   | <b>19,401,713</b>                                    | <b>16,208,890</b>                                     | <b>247,500</b>  | <b>1.5</b>                             |
| Less adjustments  | 10,776,158   | 8,422,656   | na  | na                                     |
| <b>Total outlays<sup>(v)</sup></b>                                  | <b>8,625,556</b>                                     | <b>7,786,234</b>                                      | <b>na</b>   | <b>na</b>                              |
| <b>Staff years</b>  | <b>20</b>  | <b>20</b>   | <b>-</b>  | <b>-</b>                               |

(i) As presented in the 1997-98 Annual Report of the Department of the Treasury page 58.

(ii) As presented in the 1998-99 Portfolio Budget Statements pages 50 to 52.

(iii) Variation percentage = (1998-99 Additional Estimate divided by 1998-99 Budget).

(iv) 1997-98 Actual and 1998-99 Budget figures include receipts under Annotated Appropriations (section 31).

(v) The total outlays figure in the Additional Estimates column is not updated as part of the Additional Estimates process.

**EXPLANATION OF VARIATIONS**

| <b>Additional Funds Sought</b>  | <b>1998-99<br/>Additional Estimate<br/>(\$'000)</b> |
|---|---|
| <b>Other Services</b>   |   |
| <b>Australian National Railways Commission - Debt acquisition</b>   |   |
| <b>670-02-04</b>  |   |
| The additional estimate reflects advice that the remainder of Australian National Railways debt will now be assumed by the Commonwealth during 1998-99. | 247,500   |
| <b>Total Additional Funds Sought</b>  | <b>247,500</b>                                      |

**Performance of the Sub-Programme in 1997-98, and performance forecasts for 1998-99**

Information on the performance of this Sub-Programme in 1997-98 is at pages 60 to 64 of the Department of the Treasury Annual Report. Performance forecasts for 1998-99 are at pages 55 and 56 of the 1998-99 Portfolio Budget Statements.

**Sub-Programme 1.11 — Corporate Direction and Support**

**Objective**

To coordinate the provision of policy advice and support and to coordinate management of Departmental resources.

**Table 4: 1.11 Corporate Direction and Support — Sub-Programme Resources**

|   | 1997-98<br>Actual <sup>(i)</sup><br>(\$'000) | 1998-99<br>Budget <sup>(ii)</sup><br>(\$'000) | 1998-99<br>Additional<br>Estimate<br>(\$'000) | Variation <sup>(iii)</sup><br>% |
|---|--|---|---|---------------------------------|
| <b>Special Appropriations</b>                                       |  |   |   |                                 |
| Programme costs (excluding items funded from annual appropriations) | -  | -   | na  | na                              |
| <b>Annual appropriations</b>  |  |   |   |                                 |
| Running costs <sup>(iv)</sup>                                       | 15,937                                       | 15,384  | 2,362   | 15.4                            |
| Other programme costs   | 8  | 943   | -   | -                               |
| <b>Total appropriations</b>   | 15,944                                       | 16,327  | 2,362   | 14.5                            |
| Less adjustments  | 560  | 738   | na  | na                              |
| <b>Total outlays<sup>(v)</sup></b>                                  | 15,384                                       | 15,589  | na  | na                              |
| <b>Staff years</b>  | 122  | 126   | -   | -                               |

(i) As presented in the 1997-98 Annual Report of the Department of the Treasury page 83.

(ii) As presented in the 1998-99 Portfolio Budget Statements page 67.

(iii) Variation percentage = (1998-99 Additional Estimate divided by 1998-99 Budget).

(iv) 1997-98 Actual and 1998-99 Budget figures include receipts under Annotated Appropriations (section 31).

(v) The total outlays figure in the Additional Estimates column is not updated as part of the Additional Estimates process.

**EXPLANATION OF VARIATIONS**

| <b>Additional Funds Sought</b>  | <b>1998-99<br/>Additional Estimate<br/>(\$'000)</b> |
|---|---|
| <hr/>   |   |
| <b>Running Costs<br/>670-01</b>   |   |
| The additional estimate reflects the difference between the carryover estimated at Budget time and the actual carryover from 1997-98. | 2,362   |
| <hr/>   |   |
| <b>Total Additional Funds Sought</b>  | <b>2,362</b>  |

**Performance of the Sub-Programme in 1997-98, and performance forecasts for 1998-99**

Information on the performance of this Sub-Programme in 1997-98 is at pages 85 to 89 of the Department of the Treasury Annual Report. Performance forecasts for 1998-99 are at pages 68 and 69 of the 1998-99 Portfolio Budget Statements.

**PROGRAMME 3 — AUSTRALIAN BUREAU OF STATISTICS**

**Objective**

To assist and encourage informed decision-making, research and discussion within governments and the community by providing a high quality, user oriented and dynamic statistical service.

**Table 3: Summary of Programme Resources**

|   | <b>1997-98<br/>Actual<sup>(i)</sup></b> | <b>1998-99<br/>Budget<sup>(ii)</sup></b> | <b>1998-99<br/>Additional<br/>Estimate</b> | <b>Variation<sup>(iii)</sup></b> |
|---|---|--|--|----------------------------------|
|   | <b>(\$'000)</b>                         | <b>(\$'000)</b>                          | <b>(\$'000)</b>                            | <b>%</b>                         |
| <b>Special Appropriations</b>                                       |   |  |  |                                  |
| Programme costs (excluding items funded from annual appropriations) | -                                       | -  | na   | na                               |
| <b>Annual appropriations</b>  |   |  |  |                                  |
| Running costs <sup>(iv)</sup>                                       | 240,281                                 | 238,627                                  | 8,244                                      | 3.5                              |
| Other programme costs   | 1,486                                   | 2,284                                    | -  | -                                |
| <b>Total appropriations</b>   | <b>241,767</b>                          | <b>240,911</b>                           | <b>8,244</b>                               | <b>3.4</b>                       |
| Less adjustments  | 29,585                                  | 26,060                                   | na   | na                               |
| <b>Total outlays<sup>(v)</sup></b>                                  | <b>212,182</b>                          | <b>214,851</b>                           | <b>na</b>                                  | <b>na</b>                        |
| <b>Staff years</b>  | <b>3,199</b>                            | <b>3,057</b>                             | <b>-</b>                                   | <b>-</b>                         |

(i) As presented in Note 5 — Expenditure from Annual Appropriations, ABS Financial Statements, Chapter 6 of the 1997-98 Annual Report of the Australian Bureau of Statistics.

(ii) As presented in the 1998-99 Portfolio Budget Statements page 77.

(iii) Variation percentage = (1998-99 Additional Estimate divided by 1998-99 Budget).

(iv) 1997-98 Actual and 1998-99 Budget figures include receipts under Annotated Appropriations (section 31).

(v) The total outlays figure in the Additional Estimates column is not updated as part of the Additional Estimates process.

**PROGRAMME 3 — AUSTRALIAN BUREAU OF STATISTICS****Sub-Programme 3.1 — Statistical Operations****Objective**

To contribute to the statistical goals of the Australian Bureau of Statistics (ABS) by:

- providing an objective, relevant and responsive statistical service that informs and satisfies clients;
- producing reliable, timely and coherent statistics;
- maintaining good relations with providers, respecting their rights;
- continuing productivity improvements; and
- maintaining the high regard held for the ABS by decision makers and the community.

**Table 4: 3.1 Statistical Operations — Sub-Programme Resources**

|   | 1997-98<br>Actual <sup>(i)</sup> | 1998-99<br>Budget <sup>(ii)</sup> | 1998-99<br>Additional<br>Estimate | Variation <sup>(iii)</sup><br>% |
|---|----------------------------------|-----------------------------------|-----------------------------------|---------------------------------|
|   | (\$'000)                         | (\$'000)                          | (\$'000)                          |                                 |
| <b>Special Appropriations</b>                                       |                                  |                                   |                                   |                                 |
| Programme costs (excluding items funded from annual appropriations) | -                                | -                                 | na                                | na                              |
| <b>Annual appropriations</b>  |                                  |                                   |                                   |                                 |
| Running costs <sup>(iv)</sup>                                       | 214,701                          | 212,697                           | 5,854                             | 2.8                             |
| Other programme costs   | 1,455                            | 2,210                             | -                                 | -                               |
| <b>Total appropriations</b>   | 216,156                          | 214,907                           | 5,854                             | 2.7                             |
| Less adjustments  | 29,289                           | 25,800                            | na                                | na                              |
| <b>Total outlays<sup>(v)</sup></b>                                  | 186,867                          | 189,107                           | na                                | na                              |
| <b>Staff years</b>  | 2,852                            | 2,773                             | -                                 | -                               |

(i) Actual expenditure for 1997-98 is presented on an accrual basis at page 54 of the Annual Report of the Australian Bureau of Statistics.

(ii) As presented in the 1998-99 Portfolio Budget Statements pages 78 and 79.

(iii) Variation percentage = (1998-99 Additional Estimate divided by 1998-99 Budget).

(iv) 1997-98 Actual and 1998-99 Budget figures include receipts under Annotated Appropriations (section 31).

(v) The total outlays figure in the Additional Estimates column is not updated as part of the Additional Estimates process.

**EXPLANATION OF VARIATIONS**

| <b>Additional Funds Sought</b>  | <b>1998-99<br/>Additional Estimate<br/>(\$'000)</b> |
|---|---|
| <b>Running Costs</b>  |   |
| <b>671-01</b>   |   |
| The additional estimate reflects the difference between the carryover estimated at Budget time and the actual carryover from 1997-98. | 5,754   |
| Population Survey Operations Agents long service leave.   | 100   |
| <b>Total Additional Funds Sought</b>  | <b>5,854</b>  |

**Performance of the Sub-Programme in 1997-98, and performance forecasts for 1998-99**

Information on the performance of this Sub-Programme in 1997-98 is at pages 53 to 100 of the Australian Bureau of Statistics Annual Report. Performance forecasts for 1998-99 are at pages 79 and 80 of the 1998-99 Portfolio Budget Statements.

## PROGRAMME 3 — AUSTRALIAN BUREAU OF STATISTICS

## Sub-Programme 3.2 — Corporate Services

## Objective

To assist managers to achieve ABS statistical goals through the provision of effective corporate management and of efficient and equitable administration, planning and central support services.

Table 4: 3.2 Corporate Services — Sub-Programme Resources

|   | 1997-98<br>Actual <sup>(i)</sup><br>(\$'000) | 1998-99<br>Budget <sup>(ii)</sup><br>(\$'000) | 1998-99<br>Additional<br>Estimate<br>(\$'000) | Variation <sup>(iii)</sup><br>% |
|---|--|---|---|---------------------------------|
| <b>Special Appropriations</b>                                       |  |   |   |                                 |
| Programme costs (excluding items funded from annual appropriations) | -  | -   | na  | na                              |
| <b>Annual appropriations</b>  |  |   |   |                                 |
| Running costs <sup>(iv)</sup>                                       | 25,580                                       | 25,930  | 2,390   | 9.2                             |
| Other programme costs   | 31   | 74  | -   | -                               |
| <b>Total appropriations</b>   | 25,611                                       | 26,004  | 2,390   | 9.2                             |
| Less adjustments  | 296  | 260   | na  | na                              |
| <b>Total outlays<sup>(v)</sup></b>                                  | 25,315                                       | 25,744  | na  | na                              |
| <b>Staff years</b>  | 347  | 284   | -   | -                               |

(i) Actual expenditure for 1997-98 is presented on an accrual basis at page 101 of the Annual Report of the Australian Bureau of Statistics.

(ii) As presented in the 1998-99 Portfolio Budget Statements page 81.

(iii) Variation percentage = (1997-98 Additional Estimate divided by 1997-98 Budget).

(iv) 1997-98 Actual and 1998-99 Budget figures include receipts under Annotated Appropriations (section 31).

(v) The total outlays figure in the Additional Estimates column is not updated as part of the Additional Estimates process.



**EXPLANATION OF VARIATIONS**

| <b>Additional Funds Sought</b>  | <b>1998-99<br/>Additional Estimate<br/>(\$'000)</b> |
|---|---|
| <b>Running Costs</b>  |   |
| <b>671-01</b>   |   |
| The additional estimate reflects the difference between the carryover estimated at Budget time and the actual carryover from 1997-98. | 2,390   |
| <b>Total Additional Funds Sought</b>  | <b>2,390</b>  |

**Performance of the Sub-Programme in 1997-98, and performance forecasts for 1998-99**

Information on the performance of this Sub-Programme in 1997-98 is at pages 101 to 112 of the Australian Bureau of Statistics Annual Report. Performance forecasts for 1998-99 are at page 82 of the 1998-99 Portfolio Budget Statements.

**PROGRAMME 4 — TAXATION ADMINISTRATION**

**Objectives**

Manage and shape systems (Taxation, Superannuation and Australian Valuation Office) that support and fund services for Australians through increased compliance, reduced compliance costs, improved community confidence and being an efficient and adaptive organisation.

**Table 3: Summary of Programme Resources**

|   | <b>1997-98<br/>Actual<sup>(i)</sup><br/>(\$'000)</b> | <b>1998-99<br/>Budget<sup>(ii)</sup><br/>(\$'000)</b> | <b>1998-99<br/>Additional<br/>Estimate<br/>(\$'000)</b> | <b>Variation<sup>(iii)</sup><br/>%</b> |
|---|--|---|---|--|
| <b>Special Appropriations</b>                                       |  |   |   |  |
| Programme costs (excluding items funded from annual appropriations) | 145,595  | 130,400   | na  | na                                     |
| <b>Annual appropriations</b>  |  |   |   |  |
| Running costs <sup>(iv)</sup>                                       | 1,071,433  | 1,116,352   | 80,794  | 7.2                                    |
| Other programme costs   | 61,018   | 30,750  | -   | -                                      |
| <b>Total appropriations</b>   | <b>1,278,046</b>                                     | <b>1,277,502</b>                                      | <b>80,794</b>   | <b>6.3</b>                             |
| Less adjustments  | 297,848  | 245,996   | na  | na                                     |
| <b>Total outlays<sup>(v)</sup></b>                                  | <b>980,198</b>                                       | <b>1,031,506</b>                                      | <b>na</b>   | <b>na</b>                              |
| <b>Staff years</b>  | <b>13,931</b>  | <b>13,100</b>   | <b>-</b>  | <b>-</b>                               |

(i) As presented in the 1997-98 Annual Report of the Commissioner of Taxation page 142 to 143. Includes funding for the transfer of the Excise function from the Australian Customs Service to the ATO and excludes the Child Support Agency (CSA) function transferred from ATO to DFCS as per AAO 21 October 1998.

(ii) As presented in the 1998-99 Portfolio Budget Statements page 85. Includes funding for certain functions transferred from the Australian Customs Service to the ATO and excludes the CSA function transferred from ATO to DFCS as per AAO 21 October 1998.

(iii) Variation percentage = (1998-99 Additional Estimate divided by 1998-99 Budget).

(iv) 1997-98 Actual and 1998-99 Budget figures include receipts under Annotated Appropriations (section 31).

(v) The total outlays figure in the Additional Estimates column is not updated as part of the Additional Estimates process.

**PROGRAMME 4 — TAXATION ADMINISTRATION****Sub-Programme 4.1 — Income & Other Taxes****Objective**

To collect efficiently and effectively the revenue properly payable, while ensuring that clients are aware of their obligations and their compliance costs are reduced.

**Table 4: 4.1 Income & Other Taxes — Sub-Programme Resources**

|   | 1997-98<br>Actual<br>(\$'000) | 1998-99<br>Budget <sup>(i)</sup><br>(\$'000) | 1998-99<br>Additional<br>Estimate<br>(\$'000) | Variation <sup>(ii)</sup><br>% |
|---|-------------------------------|--|---|--------------------------------|
| <b>Special Appropriations</b>                                       |                               |  |   |                                |
| Programme costs (excluding items funded from annual appropriations) | 145,595                       | 130,400                                      | na  | na                             |
| <b>Annual appropriations</b>  |                               |  |   |                                |
| Running costs <sup>(iii)</sup>                                      | 684,978                       | 870,921                                      | 57,363  | 6.6                            |
| Other programme costs   | 15,358                        | 650  | -   | -                              |
| <b>Total appropriations</b>   | 845,931                       | 1,001,971                                    | 57,363  | 5.7                            |
| Less adjustments  | 295,284                       | 244,763                                      | na  | na                             |
| <b>Total outlays<sup>(iv)</sup></b>                                 | 550,647                       | 757,208                                      | na  | na                             |
| <b>Staff years</b>  | 11,366                        | 10,599                                       | -   | -                              |

(i) As presented in the 1998-99 Portfolio Budget Statements pages 86 and 87. Includes funding for the transfer of the Excise function from the Australian Customs Service to the ATO as per AAO dated 21 October 1998.

(ii) Variation percentage = (1998-99 Additional Estimate divided by 1998-99 Budget).

(iii) 1997-98 Actual and 1998-99 Budget figures include receipts under Annotated Appropriations (section 31).

(iv) The total outlays figure in the Additional Estimates column is not updated as part of the Additional Estimates process.

**EXPLANATION OF VARIATIONS**

| <b>Additional Funds Sought</b>   | <b>1998-99<br/>Additional Estimate<br/>(\$'000)</b> |
|--|---|
| <b>Running Costs</b>   |   |
| <b>672-01-00</b>   |   |
| The additional estimate reflects the difference between the carryover estimated at Budget time and the actual carryover from 1997-98. Pay rises associated with the 1998 ATO Agency Agreement were delayed due to industrial reasons. Other Running Cost payments (predominantly in the area of accommodation and trade creditors) were not paid until early 1998-99 financial year. | 36,972  |
| Goods and Services Tax.<br>Resources are required to implement the Government's tax reform policies. Additional resources relate to planning and systems development costs for the remainder of 1998-99.   | 17,200  |
| Business Franchise Fee 15 per cent charge on Alcoholic Products.<br>Following the High Court decision in 1997 the Commonwealth now collects a 15 per cent sales tax surcharge on alcoholic products on behalf of the States and Territories. Part year funding relates to costs incurred in 1997-98  | 3,191   |
| <b>Total Additional Funds Sought</b>   | <b>57,363</b>                                       |

**Performance of the Sub-Programme in 1997-98, and performance forecasts for 1998-99**

Information on the performance of this Sub-Programme in 1997-98 is at page 14 to 39 of the Commissioner of Taxation's Annual Report. Performance forecasts for 1998-99 are at pages 90 to 94 of the 1998-99 Portfolio Budget Statements.

## PROGRAMME 4 — TAXATION ADMINISTRATION

## Sub-Programme 4.2 — Corporate Support

## Objective

To develop the corporate management process in the strategic and service areas and to support the efficient and effective operations of the ATO.

Table 4: 4.2 Corporate Support — Sub-Programme Resources

|   | 1997-98<br>Actual<br>(\$'000) | 1998-99<br>Budget <sup>(i)</sup><br>(\$'000) | 1998-99<br>Additional<br>Estimate<br>(\$'000) | Variation <sup>(ii)</sup><br>% |
|---|-------------------------------|--|---|--------------------------------|
| <b>Special Appropriations</b>                                       |                               |  |   |                                |
| Programme costs (excluding items funded from annual appropriations) | -                             | -  | na  | na                             |
| <b>Annual appropriations</b>  |                               |  |   |                                |
| Running costs <sup>(iii)</sup>                                      | 386,455                       | 245,431                                      | 23,432  | 9.5                            |
| Other programme costs   | 45,660                        | 30,100                                       | -   | -                              |
| <b>Total appropriations</b>   | 432,115                       | 275,531                                      | 23,432  | 8.5                            |
| Less adjustments  | 2,564                         | 1,233  | na  | na                             |
| <b>Total outlays<sup>(iv)</sup></b>                                 | 429,551                       | 274,298                                      | na  | na                             |
| <b>Staff years</b>  | 2,565                         | 2,501  | -   | -                              |

(i) As presented in the 1998-99 Portfolio Budget Statements pages 95 and 96. Includes funding for the transfer of the Excise function from the Australian Customs Service to the ATO as per AAO dated 21 October 1998.

(ii) Variation percentage = (1998-99 Additional Estimate divided by 1998-99 Budget).

(iii) 1997-98 Actual and 1998-99 Budget figures include receipts under Annotated Appropriations (section 31).

(iv) The total outlays figure in the Additional Estimates column is not updated as part of the Additional Estimates process.

**EXPLANATION OF VARIATIONS**

| <b>Additional Funds Sought</b>   | <b>1998-99<br/>Additional Estimate<br/>(\$'000)</b> |
|--|---|
| <b>Running Costs</b>   |   |
| <b>672-01-00</b>   |   |
| The additional estimate reflects the difference between the carryover estimated at Budget time and the actual carryover from 1997-98. Pay rises associated with the 1998 ATO Agency Agreement were delayed due to industrial reasons. Other Running Cost payments (predominantly in the area of accommodation and trade creditors) were not paid until early 1998-99 financial year. | 19,432  |
| Due to the renegotiated arrangements for the provision of the ATO mainframe environment a larger proportion of the environment is obtained through leasing arrangements as opposed to capital purchases. This has necessitated a conversion of \$4.0m from Plant and Equipment to Running Costs.   | 4,000   |
| <b>Total Additional Funds Sought</b>   | <b>23,432</b>                                       |

**EXPLANATION OF SAVINGS**

| <b>Savings</b>   | <b>1998-99<br/>Savings Estimate<br/>(\$'000)</b> |
|--|--|
| <b>Plant and Equipment</b>   |  |
| <b>980-01-01</b>   |  |
| Due to the renegotiated arrangements for the provision of the ATO mainframe environment a larger proportion of the environment is obtained through leasing arrangements as opposed to capital purchases. This has necessitated a conversion of \$4.0m from Plant and Equipment to Running Costs. | 4,000  |
| Carryover from 1997-98   | -273   |
| <b>Total Savings</b>   | <b>3,727</b>                                     |

**Performance of the Sub-Programme in 1997-98, and performance forecasts for 1998-99**

Information on the performance of this Sub-Programme in 1997-98 is at page 52 to 58 of the Commissioner of Taxation's Annual Report. Performance forecasts for 1998-99 are at pages 102 to 106 of the 1998-99 Portfolio Budget Statements.

## PROGRAMME 5 — PRODUCTIVITY

### Objectives

The Productivity Commission's objectives are:

- analysing and providing quality information and advice on policy choices which will improve productivity and living standards, promote flexibility and the sustainable development of Australian resources and facilitate adjustment;
- investigate complaints about competitive neutrality implementation in Commonwealth businesses; and
- increasing public understanding of Australia's industry and productivity performance.

As a review and advisory body the Productivity Commission does not have responsibility for implementing government programmes. Its only programme responsibility is to carry out its research, inquiry, advising and incidental functions prescribed under legislation.

**Table 3: Summary of Programme Resources**

|   | 1997-98<br>Actual <sup>(i)</sup><br>(\$'000) | 1998-99<br>Budget <sup>(ii)</sup><br>(\$'000) | 1998-99<br>Additional<br>Estimate<br>(\$'000) | Variation <sup>(iii)</sup><br>% |
|---|--|---|---|---------------------------------|
| <b>Special Appropriations</b>                                       |  |   |   |                                 |
| Programme costs (excluding items funded from annual appropriations) | -  | -   | na  | na                              |
| <b>Annual appropriations</b>  |  |   |   |                                 |
| Running costs <sup>(iv)</sup>                                       | 21,679                                       | 20,098  | 3,106   | 15.5                            |
| Other programme costs   | 788  |   | -   | -                               |
| <b>Total appropriations</b>   | 22,467                                       | 20,098  | 3,106   | 15.5                            |
| Less adjustments  | 103  | 229   | na  | na                              |
| <b>Total outlays<sup>(v)</sup></b>                                  | 22,364                                       | 19,869  | na  | na                              |
| <b>Staff years</b>  | 218  | 215   | -   | -                               |

(i) As presented in the 1997-98 Annual Report of the Productivity Commission Appendix F page 179.

(ii) As presented in the 1998-99 Portfolio Budget Statements page 114.

(iii) Variation percentage = (1998-99 Additional Estimate divided by 1998-99 Budget).

(iv) 1997-98 Actual and 1998-99 Budget figures include receipts under Annotated Appropriations (section 31).

(v) The total outlays figure in the Additional Estimates column is not updated as part of the Additional Estimates process.

**EXPLANATION OF VARIATIONS**

| <b>Additional Funds Sought</b>   | <b>1998-99<br/>Additional Estimate<br/>(\$'000)</b> |
|--|---|
| <b>Running Costs</b>   |   |
| <b>678-01</b>  |   |
| The additional estimate, in accordance with multi-year Resource Agreement (1997-98 to 2000-01) between the Productivity Commission and the Department of Finance and Administration, reflects the difference between the carryover estimated at Budget time and the actual carryover from 1997-98. | 3,106   |
| <b>Total Additional Funds Sought</b>   | <b>3,106</b>  |

**Performance of the Sub-Programme in 1997-98, and performance forecasts for 1998-99**

Information on the performance of this Sub-Programme in 1997-98 is at Appendix B, pages 65 to 96 of the Productivity Commission's Annual Report. Performance forecasts are at page 115 of the 1998-99 Portfolio Budget Statements.



**PROGRAMME 6 — AUSTRALIAN COMPETITION AND CONSUMER  
COMMISSION**

**Objectives**

To enhance the welfare of Australians through the promotion of competition and fair trading and provision for consumer protection.

To give special weight to small business interests through the coordination of enforcement and education activity in relation to small business issues.

**Table 3: Summary of Programme Resources**

|   | <b>1997-98<br/>Actual<sup>(i)</sup></b> | <b>1998-99<br/>Budget<sup>(ii)</sup></b> | <b>1998-99<br/>Additional<br/>Estimate</b> | <b>Variation<sup>(iii)</sup></b> |
|---|---|--|--|----------------------------------|
|   | <b>(\$'000)</b>                         | <b>(\$'000)</b>                          | <b>(\$'000)</b>                            | <b>%</b>                         |
| <b>Special Appropriations</b>                                       |   |  |  |                                  |
| Programme costs (excluding items funded from annual appropriations) | -                                       | -  | na   | na                               |
| <b>Annual appropriations</b>  |   |  |  |                                  |
| Running costs <sup>(iv)</sup>                                       | 34,266                                  | 34,799                                   | 1,122                                      | 3.2                              |
| Other programme costs   | 2,571                                   | 3,386                                    | -  | -                                |
| <b>Total appropriations</b>   | <b>36,837</b>                           | <b>38,185</b>                            | <b>1,122</b>                               | <b>2.9</b>                       |
| Less adjustments  | 451                                     | 300                                      | na   | na                               |
| <b>Total outlays<sup>(v)</sup></b>                                  | <b>36,386</b>                           | <b>37,885</b>                            | <b>na</b>                                  | <b>na</b>                        |
| <b>Staff years</b>  | <b>324</b>                              | <b>336</b>                               | <b>-</b>                                   | <b>-</b>                         |

(i) As presented in the 1997-98 Annual Report of the Australian Competition and Consumer Commission page 191.

(ii) As presented in the 1998-99 Portfolio Budget Statements page 119.

(iii) Variation percentage = (1998-99 Additional Estimate divided by 1998-99 Budget).

(iv) 1997-98 Actual and 1998-99 Budget figures include receipts under Annotated Appropriations (section 31).

(v) The total outlays figure in the Additional Estimates column is not updated as part of the Additional Estimates process.

**PROGRAMME 6 — AUSTRALIAN COMPETITION AND CONSUMER  
COMMISSION**

**Sub-Programme 6.1 — Compliance with the Trade Practices Act**

**Objective**

To secure compliance with the *Trade Practices Act 1974* by responding to complaints and inquiries and observing market conduct and initiating action where necessary.

**Table 4: 6.1 Compliance with the Trade Practices Act — Sub-Programme  
Resources**

|   | 1997-98<br>Actual <sup>(i)</sup><br>(\$'000) | 1998-99<br>Budget <sup>(ii)</sup><br>(\$'000) | 1998-99<br>Additional<br>Estimate<br>(\$'000) | Variation <sup>(iii)</sup><br>% |
|---|--|---|---|---------------------------------|
| <b>Special Appropriations</b>                                       |  |   |   |                                 |
| Programme costs (excluding items funded from annual appropriations) | -  | -   | na  | na                              |
| <b>Annual appropriations</b>  |  |   |   |                                 |
| Running costs <sup>(iv)</sup>                                       | 21,297                                       | 16,701  | 538   | 3.2                             |
| Other programme costs   | 2,571  | 3,386   | -   | -                               |
| <b>Total appropriations</b>   | 23,868                                       | 20,087  | 538   | 2.7                             |
| Less adjustments  | 47   | -   | na  | na                              |
| Total outlays <sup>(v)</sup>  | 23,821                                       | 20,087  | na  | na                              |
| <b>Staff years</b>  | 130  | 141   | -   | -                               |

(i) As presented in the 1997-98 Annual Report of the Australian Competition and Consumer Commission page 192. Actual figure includes allocation of overhead costs to primary programmes.

(ii) As presented in the 1998-99 Portfolio Budget Statements page 120.

(iii) Variation percentage = (1998-99 Additional Estimate divided by 1998-99 Budget).

(iv) 1997-98 Actual and 1998-99 Budget figures include receipts under Annotated Appropriations (section 31).

(v) The total outlays figure in the Additional Estimates column is not updated as part of the Additional Estimates process.

## EXPLANATION OF VARIATIONS

| <b>Additional Funds Sought</b>  | <b>1998-99<br/>Additional Estimate<br/>(\$'000)</b> |
|---|---|
| <b>Running Costs<br/>675-01</b>   |   |
| The additional estimate reflects the difference between the carryover estimated at Budget time and the actual carryover from 1997-98. | 538   |
| <b>Total Additional Funds Sought</b>  | <b>538</b>  |

### **Performance of the Sub-Programme in 1997-98, and performance forecasts for 1998-99**

Information on the performance of this Sub-Programme in 1997-98 is at pages 8 to 83 of the ACCC's Annual Report. Performance forecasts for 1998-99 are at pages 121 to 124 of the 1998-99 Portfolio Budget Statements.

**PROGRAMME 6 — AUSTRALIAN COMPETITION AND CONSUMER COMMISSION**

**Sub-Programme 6.2 — Improvement in Market Conduct**

**Objective**

To secure improvement in market conduct by developing and implementing regulatory frameworks which maximise the potential for promotion of competition and efficient outcomes, assessing access to essential facilities; liaising widely with key stakeholders; and reviewing price notifications from declared companies and monitoring prices as required under the Prices Surveillance Act. To contribute at the international level to competition and consumer protection issues.

**Table 4: 6.2 Improvement in Market Conduct — Sub-Programme Resources**

|   | 1997-98<br>Actual <sup>(i)</sup><br>(\$'000) | 1998-99<br>Budget <sup>(ii)</sup><br>(\$'000) | 1998-99<br>Additional<br>Estimate<br>(\$'000) | Variation <sup>(iii)</sup><br>% |
|---|--|---|---|---------------------------------|
| <b>Special Appropriations</b>                                       |  |   |   |                                 |
| Programme costs (excluding items funded from annual appropriations) | -  | -   | na  | na                              |
| <b>Annual appropriations</b>  |  |   |   |                                 |
| Running costs <sup>(iv)</sup>                                       | 10,780                                       | 8,870   | 286   | 3.2                             |
| Other programme costs   | -  | -   | -   | -                               |
| <b>Total appropriations</b>   | 10,780                                       | 8,870   | 286   | 3.2                             |
| Less adjustments  | 24   | -   | na  | na                              |
| <b>Total outlays<sup>(v)</sup></b>                                  | 10,756                                       | 8,870   | na  | na                              |
| <b>Staff years</b>  | 91   | 98  | -   | -                               |

(i) As presented in the 1997-98 Annual Report of the Australian Competition and Consumer Commission page 193. Actual figure includes allocation of overhead costs to primary programmes.

(ii) As presented in the 1998-99 Portfolio Budget Statements page 125.

(iii) Variation percentage = (1998-99 Additional Estimate divided by 1998-99 Budget).

(iv) 1997-98 Actual and 1998-99 Budget figures include receipts under Annotated Appropriations (section 31).

(v) The total outlays figure in the Additional Estimates column is not updated as part of the Additional Estimates process.

**EXPLANATION OF VARIATIONS**

| <b>Additional Funds Sought</b>  | <b>1998-99<br/>Additional Estimate<br/>(\$'000)</b> |
|---|---|
| <b>Running Costs<br/>675-01</b>   |   |
| The additional estimate reflects the difference between the carryover estimated at Budget time and the actual carryover from 1997-98. | 286   |
| <b>Total Additional Funds Sought</b>  | <b>286</b>  |

**Performance of the Sub-Programme in 1997-98, and performance forecasts for 1998-99**

Information on the performance of this Sub-Programme in 1997-98 is at pages 84 to 131 of the ACCC's Annual Report. Performance forecasts for 1998-99 are at pages 126 to 129 of the 1998-99 Portfolio Budget Statements.

**PROGRAMME 6 — AUSTRALIAN COMPETITION AND CONSUMER COMMISSION**

**Sub-Programme 6.3 — Education & Information**

**Objective**

To inform the community at large about the Trade Practices and Prices Surveillance Acts and their implication for business and consumers.

**Table 4: 6.3 Education & Information — Sub-Programme Resources**

|   | <b>1997-98<br/>Actual<sup>(i)</sup></b> | <b>1998-99<br/>Budget<sup>(ii)</sup></b> | <b>1998-99<br/>Additional<br/>Estimate</b> | <b>Variation<sup>(iii)</sup></b> |
|---|---|--|--|----------------------------------|
|   | <b>(\$'000)</b>                         | <b>(\$'000)</b>                          | <b>(\$'000)</b>                            | <b>%</b>                         |
| <b>Special Appropriations</b>                                       |   |  |  |                                  |
| Programme costs (excluding items funded from annual appropriations) | -                                       | -  | na   | na                               |
| <b>Annual appropriations</b>  |   |  |  |                                  |
| Running costs <sup>(iv)</sup>                                       | 2,189                                   | 1,858                                    | 60   | 3.2                              |
| Other programme costs   | -                                       | -  | -  | -                                |
| <b>Total appropriations</b>   | <b>2,189</b>                            | <b>1,858</b>                             | <b>60</b>                                  | <b>3.2</b>                       |
| Less adjustments  | 380                                     | 265                                      | na   | na                               |
| <b>Total outlays<sup>(v)</sup></b>                                  | <b>1,809</b>                            | <b>1,593</b>                             | <b>na</b>                                  | <b>na</b>                        |
| <b>Staff years</b>  | <b>18</b>                               | <b>17</b>                                | <b>-</b>                                   | <b>-</b>                         |

(i) As presented in the 1997-98 Annual Report of the Australian Competition and Consumer Commission page 194. Actual figure includes allocation of overhead costs to primary programmes.

(ii) As presented in the 1998-99 Portfolio Budget Statements page 130.

(iii) Variation percentage = (1998-99 Additional Estimate divided by 1998-99 Budget).

(iv) 1997-98 Actual and 1998-99 Budget figures include receipts under Annotated Appropriations (section 31).

(v) The total outlays figure in the Additional Estimates column is not updated as part of the Additional Estimates process.

**EXPLANATION OF VARIATIONS**

| <b>Additional Funds Sought</b>  | <b>1998-99<br/>Additional Estimate<br/>(\$'000)</b> |
|---|---|
| <b>Running Costs</b>  |   |
| <b>675-01</b>   |   |
| The additional estimate reflects the difference between the carryover estimated at Budget time and the actual carryover from 1997-98. | 60  |
| <b>Total Additional Funds Sought</b>  | <b>60</b>   |

**Performance of the Sub-Programme in 1997-98, and performance forecasts for 1998-99**

Information on the performance of this Sub-Programme in 1997-98 is at pages 132 to 149 of the ACCC's Annual Report. Performance forecasts for 1998-99 are at pages 131 and 132 of the 1998-99 Portfolio Budget Statements.

**PROGRAMME 6 — AUSTRALIAN COMPETITION AND CONSUMER COMMISSION**

**Sub-Programme 6.4 — Corporate Planning & Management**

**Objective**

To maintain high levels of management efficiency and cost effective resource utilisation at both national and regional office levels.

**Table 4: 6.4 Corporate Planning & Management — Sub-Programme Resources**

|   | 1997-98<br>Actual <sup>(i)</sup><br>(\$'000) | 1998-99<br>Budget <sup>(ii)</sup><br>(\$'000) | 1998-99<br>Additional<br>Estimate<br>(\$'000) | Variation <sup>(iii)</sup><br>% |
|---|--|---|---|---------------------------------|
| <b>Special Appropriations</b>                                       |  |   |   |                                 |
| Programme costs (excluding items funded from annual appropriations) | -  | -   | na  | na                              |
| <b>Annual appropriations</b>  |  |   |   |                                 |
| Running costs <sup>(iv)</sup>                                       | -  | 7,370   | 238   | 3.2                             |
| Other programme costs   | -  | -   | -   | -                               |
| <b>Total appropriations</b>   | -  | 7,370   | 238   | 3.2                             |
| Less adjustments  | -  | 35  | na  | na                              |
| <b>Total outlays<sup>(v)</sup></b>                                  | -  | 7,335   | na  | na                              |
| <b>Staff years</b>  | 85   | 80  | -   | -                               |

(i) As presented in the 1997-98 Annual Report of the Australian Competition and Consumer Commission page 195. Actual figure includes allocation of overhead costs to primary programmes.

(ii) As presented in the 1998-99 Portfolio Budget Statements page 133.

(iii) Variation percentage = (1998-99 Additional Estimate divided by 1998-99 Budget).

(iv) 1997-98 Actual and 1998-99 Budget figures include receipts under Annotated Appropriations (section 31).

(v) The total outlays figure in the Additional Estimates column is not updated as part of the Additional Estimates process.



**EXPLANATION OF VARIATIONS**

| <b>Additional Funds Sought</b>  | <b>1998-99<br/>Additional Estimate<br/>(\$'000)</b> |
|---|---|
| <b>Running Costs</b>  |   |
| <b>675-01</b>   |   |
| The additional estimate reflects the difference between the carryover estimated at Budget time and the actual carryover from 1997-98. | 238   |
| <b>Total Additional Funds Sought</b>  | <b>238</b>  |

**Performance of the Sub-Programme in 1997-98, and performance forecasts for 1998-99**

Information on the performance of this Sub-Programme in 1997-98 is at pages 150 to 160 of the ACCC's Annual Report. Performance forecasts for 1998-99 are at pages 134 and 135 of the 1998-99 Portfolio Budget Statements.

**PROGRAMME 8 — BUSINESS AFFAIRS****Objective**

To achieve a corporate environment that promotes business activity and investor confidence, maximises the efficiency of securities markets and provides protection for investors and the wider community.

**Table 3: Summary of Programme Resources**

|   | <b>1997-98<br/>Actual<sup>(i)</sup></b> | <b>1998-99<br/>Budget<sup>(ii)</sup></b> | <b>1998-99<br/>Additional<br/>Estimate</b> | <b>Variation<sup>(iii)</sup></b> |
|---|---|--|--|----------------------------------|
|   | <b>(\$'000)</b>                         | <b>(\$'000)</b>                          | <b>(\$'000)</b>                            | <b>%</b>                         |
| <b>Special Appropriations</b>                                       |   |  |  |                                  |
| Programme costs (excluding items funded from annual appropriations) | -                                       | -  | na   | na                               |
| <b>Annual appropriations</b>  |   |  |  |                                  |
| Running costs <sup>(iv)</sup>                                       | -                                       | -  | -  | -                                |
| Other programme costs   | 258,573                                 | 270,451                                  | -  | -                                |
| <b>Total appropriations</b>   | <b>258,573</b>                          | <b>270,451</b>                           | <b>-</b>                                   | <b>-</b>                         |
| Less adjustments  | 41,830                                  | 42,107                                   | na   | na                               |
| <b>Total outlays<sup>(v)</sup></b>                                  | <b>216,743</b>                          | <b>228,344</b>                           | <b>na</b>                                  | <b>na</b>                        |
| <b>Staff years</b>  | <b>1,158</b>                            | <b>1,294</b>                             | <b>-</b>                                   | <b>-</b>                         |

(i) As contained in the 1997-98 Australian Securities and Investments Commission Annual Report pages 71 and 72 and 86 to 96.

(ii) As presented in the 1998-99 Portfolio Budget Statements page 157.

(iii) Variation percentage = (1998-99 Additional Estimate divided by 1998-99 Budget).

(iv) 1997-98 Actual and 1998-99 Budget figures include receipts under Annotated Appropriations (section 31).

(v) The total outlays figure in the Additional Estimates column is not updated as part of the Additional Estimates process.

**PROGRAMME 8 — BUSINESS AFFAIRS**

**Sub-Programme 8.1 — Australian Securities and Investments Commission**

**Objective**

To protect the interests of companies and investors by providing information about companies, helping businesses to interpret the law, and taking action against offenders.

**Table 4: 8.1 Australian Securities and Investment Commission — Sub-Programme Resources**

|   | 1997-98<br>Actual <sup>(i)</sup> | 1998-99<br>Budget <sup>(ii)</sup> | 1998-99<br>Additional<br>Estimate | Variation <sup>(iii)</sup><br>% |
|---|----------------------------------|-----------------------------------|-----------------------------------|---------------------------------|
|   | (\$'000)                         | (\$'000)                          | (\$'000)                          |                                 |
| <b>Special Appropriations</b>                                       |                                  |                                   |                                   |                                 |
| Programme costs (excluding items funded from annual appropriations) | -                                | -                                 | na                                | na                              |
| <b>Annual appropriations</b>  |                                  |                                   |                                   |                                 |
| Running costs <sup>(iv)</sup>                                       | -                                | -                                 | -                                 | -                               |
| Other programme costs   | 257,762                          | 269,635                           | -                                 | -                               |
| <b>Total appropriations</b>   | 257,762                          | 269,635                           | -                                 | -                               |
| Less adjustments  | 41,830                           | 42,107                            | na                                | na                              |
| <b>Total outlays<sup>(v)</sup></b>                                  | 215,932                          | 227,528                           | na                                | na                              |
| <b>Staff years</b>  | 1,154                            | 1,290                             | -                                 | -                               |

(i) As contained in the 1997-98 Australian Securities and Investments Commission Annual Report pages 71 and 72 and 86 to 96.

(ii) As presented in the 1998-99 Portfolio Budget Statements page 159.

(iii) Variation percentage = (1998-99 Additional Estimate divided by 1998-99 Budget).

(iv) 1997-98 Actual and 1998-99 Budget figures include receipts under Annotated Appropriations (section 31).

(v) The total outlays figure in the Additional Estimates column is not updated as part of the Additional Estimates process.

## EXPLANATION OF SAVINGS

| Savings   | 1998-99<br>Savings Estimate<br>(\$'000) |
|---|---|
| <b>Payments to or for the States, the Northern Territory and the<br/>Australian Capital Territory<br/>Companies and securities regulation – Compensation for loss of<br/>revenue<br/>977-02</b><br>The estimate has been adjusted to reflect the actual 1997-98 CPI | -1,326                                  |
| <b>Total Savings</b>  | <b>-1,326</b>                           |

### Performance of the Sub-Programme in 1997-98, and performance forecasts for 1998-99

Information on the performance of this Sub-Programme in 1997-98 is included in the Annual Reports of the ASIC, the Australian Accounting Standards Board and the Australian Accounting Research Foundation. Performance forecasts for 1998-99 are at pages 162 to 165 of the 1998-99 Portfolio Budget Statements.

**PROGRAMME 9 — NATIONAL COMPETITION COUNCIL**

**Objective**

The achievement of effective and fair competition reforms and better use of Australia's infrastructure for the benefit of the community.

**Table 3: Summary of Programme Resources**

|   | <b>1997-98<br/>Actual<sup>(i)</sup><br/>(\$'000)</b> | <b>1998-99<br/>Budget<sup>(ii)</sup><br/>(\$'000)</b> | <b>1998-99<br/>Additional<br/>Estimate<br/>(\$'000)</b> | <b>Variation<sup>(iii)</sup><br/>%</b> |
|---|--|---|---|--|
| <b>Special Appropriations</b>                                       |  |   |   |  |
| Programme costs (excluding items funded from annual appropriations) | -  | -   | na  | na                                     |
| <b>Annual appropriations</b>  |  |   |   |  |
| Running costs <sup>(iv)</sup>                                       | 2,830  | 2,603   | 157   | 6.0                                    |
| Other programme costs   | -  | -   | -   | -                                      |
| <b>Total appropriations</b>   | <b>2,830</b>   | <b>2,603</b>  | <b>157</b>  | <b>6.0</b>                             |
| Less adjustments  | 3  | 21  | na  | na                                     |
| <b>Total outlays<sup>(v)</sup></b>                                  | <b>2,827</b>   | <b>2,582</b>  | <b>na</b>   | <b>na</b>                              |
| <b>Staff years</b>  | <b>19</b>  | <b>19</b>   | <b>-</b>  | <b>-</b>                               |

(i) As presented in the 1997-98 Annual Report of the National Competition Council page 360.

(ii) As presented in the 1998-99 Portfolio Budget Statements pages 173 and 174.

(iii) Variation percentage = (1998-99 Additional Estimate divided by 1998-99 Budget).

(iv) 1997-98 Actual and 1998-99 Budget figures include receipts under Annotated Appropriations (section 31).

(v) The total outlays figure in the Additional Estimates column is not updated as part of the Additional Estimates process.

**EXPLANATION OF VARIATIONS**

| <b>Additional Funds Sought</b>  | <b>1998-99<br/>Additional Estimate<br/>(\$'000)</b> |
|---|---|
| <b>Running Costs</b>  |   |
| <b>676-01</b>   |   |
| The additional estimate reflects the difference between the carryover estimated at Budget time and the actual carryover from 1997-98. | 157   |
| <b>Total Additional Funds Sought</b>  | <b>157</b>  |

**Performance of the Sub-Programme in 1997-98, and performance forecasts for 1998-99**

The Council's 1997-98 Annual Report outlined and explained all of the Council's areas of responsibility. Performance forecasts for 1998-99 is at page 175 of the Portfolio Budget Statements.

## **APPENDICES**

## GLOSSARY OF TECHNICAL TERMS

**Additional Estimates** — Where amounts appropriated at budget time are insufficient, Parliament may appropriate more funds to portfolios through the Additional Estimates Acts. This is the Additional Estimates process.

**Additional Estimates Bills or Acts** — These are Appropriation Bills 3 and 4, and a separate Bill for the Parliamentary Departments (Appropriations (Parliamentary Departments) Bill (No 2)). These Bills are introduced into Parliament sometime after the Budget Bills. In 1997-98, the Budget was introduced in May 1997, and the Additional Estimates Bills in October 1997.

**Appropriation** — An authorisation by Parliament to spend moneys from the Consolidated Revenue Fund.

- **Annotated Appropriation** — A form of appropriation which allows a department access to certain money it receives in payment of services: the nature and extent of the amount to be appropriated are specified in agreements made under Section 31 of the *Financial Management and Accountability (FMA) Act 1997* between the financial manager and the responsible Minister. See Section 9, Appropriation Bill (No.1) 1998-99.
- **Annual Appropriation** — Two appropriation bills are introduced into Parliament in May and comprise the Budget. Further bills are introduced later in the financial year as part of the additional estimates. Parliamentary departments have their own appropriations.
- **Special Appropriations** — Moneys appropriated by Parliament in an Act separate to an annual Appropriation Act, where the payment is for a specified amount. Special appropriations are not subject to Parliament's annual budget control, unlike the annual appropriations.
- **Standing Appropriations** — These are very similar to special appropriations, except that instead of an amount being specified in the appropriation, the Act provides for an automatic payment of funds where an entitlement exists, such as age pensions, or for the Minister for Finance to determine an amount in accordance with specified criteria. The terms special and standing are often used interchangeably.

***Financial Management and Accountability (FMA) Act 1997*** — The principal legislation governing the proper use and management of public money and public property and other Commonwealth resources. FMA Regulations and FMA Orders are made pursuant to the Act.

**Budget Measure** — A decision by the Cabinet or Ministers that has been finalised since the 1997-98 Budget and has resulted in a cost or savings to outlays in the years 1998-99 to 2001-02. See also Cross Portfolio Budget Measure.



**Commonwealth Funds** — All accounting transactions are recorded in the Commonwealth Public Account (CPA). The CPA is the Commonwealth’s official bank account and is kept at the Reserve Bank. The CPA reflects the operation of three funds:

- **Consolidated Revenue Fund (CRF)** — This is the principal working fund of the Commonwealth and is mainly financed by taxation, fees and other current receipts. The Constitution requires an appropriation of moneys by the Parliament before any expenditure can be made from the CRF (S83).
- **Loan Fund** — Established by the FMA Act 1997, the Loan Fund contains all moneys raised by loan on the public credit of the Commonwealth. Expenditure from the Loan Fund is limited to the purpose for which the moneys were raised.
- **Reserved Money Fund (RMF)** — Accounts for money which the Commonwealth holds on trust for, or otherwise for the benefit of, a person other than the Commonwealth and moneys which are ‘reserved’ for future Commonwealth purposes. Components of the RMF, specifying the nature of receipts that may be credited to, and payments that may be made from each component, may be established by the Finance Minister under Section 20 of the FMA Act, or by specific legislation. The transfer of receipts from the CRF to, and payments from, component of the RMF are authorised by standing appropriations in Section 20 of the FMA Act.
- **Commercial Activities Fund (CAF)** — Accounts for various activities of agencies which should be accounted for as if they were genuinely commercial. Components of the CAF specifying the nature of receipts that may be credited to, and payments that may be made from, each component, may be established by the Finance Minister under Section 21 of the FMA Act. The criteria applied to establishing components of the CAF are:
  - The purpose of the activity to be financed via the CAF involves the provision of goods and services;
  - The organisation undertaking the activity has a management structure that is discrete within the agency and that the costs of that management structure are segregated from the costs of the other activities and programmes of the agency;
  - The activities are funded predominantly from revenue raised from users or purchasers and that there is a ‘profit-making’ objective; and
  - The organisation is, or potentially will be, competing in a commercially contestable environment.

**Cross Portfolio Budget Measure** — This is a budget measure which affects programmes administered in a number of portfolios.

**Efficiency Dividend** — An annual deduction of a percentage of running costs from an agency's budget which acts both as an incentive to efficiency and a quantification of some of the efficiency gains made by an agency in the previous year.

**Financing Transactions** — The Government funds shortfalls in revenue over outlays by borrowing from financial markets or running down financial assets. Such activities are regarded as financing transactions. If a surplus of revenue over outlays is recorded then financing transactions will show how the surplus is used.

**Forward Estimates** — A system of rolling three year financial estimates. After the Budget is passed, the first year of the forward estimates becomes the base for next year's Budget bid, and another outyear is added to the forward estimates.

**Objective** — A statement of rationale behind a programme: they relate to the purpose, as opposed to the nature, of the activities undertaken within programmes.

**Outlays (underlying)** — Is an economic concept that has its roots in international standards for government reporting. In the Budget context it measures the net resources cost of the Budget provision of public goods and services.

Not only payments are included in outlays. For example, some receipts are netted off against related payments. Moreover not all payments are outlays, for example, payments of principal to government security holders are classified as financing transactions and as such are not outlays, whereas interest payments are.

It is important to distinguish between appropriations and outlays. Appropriations derive from Acts of the Parliament which authorise the drawing down of public money for the functions and activities of Government.

**Underlying outlays = total appropriations – adjustments** — Adjustments to appropriations to derive outlays are:

- payments that are not outlays (for example loan repayments — these are financial transaction — and tax refunds — netted against taxation revenues);
- receipts that are offset within outlays — these are charges for goods and services, sales of physical assets and repayment of government loans or repayment of equity in government enterprises;
- RMF and CAF transactions regarded as outlays — shows how components of appropriations are adjusted to derive underlying outlays for each of the Portfolio's Programmes; and
- Net advances — these are government transactions which simply involve the transfer or exchange of financial assets. Net advances include:
  - the sale and purchase of equity assets;
  - the injection and withdrawal of equity from entities outside the Government's accounts; and
  - public policy lending and repayments to other sectors.

It is important to distinguish between appropriations and underlying outlays. Appropriations derive from Acts of Parliament which authorise the drawing down of Commonwealth money for the functions and activities of Government.

**Programme, Sub-Programme, Component** — A programme is an identifiable group of outlays administered by Portfolios. The programme structure provides a basis for resource management decisions centred on objectives and results, and for allocation decisions. Programmes are subdivided into sub-programmes and components.

**Portfolio Budget Statements** — Statements prepared by portfolios to explain the Budget appropriations in terms of programmes.

**Receipts** — The total or gross amount received by the Commonwealth. Each receipt item is either revenue, an offset within outlays, or a financing transaction. Receipts include taxes, interest, charges for goods and services, borrowings and GBE dividends received.

**Revenue** — The main way the government funds its outlays. It is mainly tax receipts, fees for regulatory services performed by government and interest and dividends received. Tax refunds are correcting transactions and are regarded as offsets within revenue.

**Running Costs** — The full current and minor capital costs consumed by an agency in providing government services for which the agency is responsible.

**Section 31 Receipts** — See Annotated Appropriation.

**Staff Years** — An aggregate measure of employment based on the hours worked by employees over the period of one year. It is the unit of measurement for staff resource use.

**RMF/CAF Components** — An account held under the **RMF/CAF**. They are used as working accounts for commercial activities or to hold moneys in trust for specific purpose under legislation.

**Trust Fund Transactions Regarded as Outlays** — Outlays is a net measure of government activity with other sectors in the economy. Therefore transactions between the Consolidated Revenue Fund, the RMF and CAF, and the Loan Fund are consolidated and inter fund transfers disregarded. Thus, an appropriation from the CRF to a RMF/CAF component would not be an outlay. A payment from a RMF/CAF that flows outside the Commonwealth Public Account would be an outlay, to be taken into account when reconciling total appropriations to total outlays.

**GLOSSARY OF ACRONYMS**

|        |  |
|--------|--|
| AAO    | Administrative Arrangements Orders                     |
| ABS    | Australian Bureau of Statistics                        |
| ACCC   | Australian Competition and Consumer Commission         |
| ACT    | Australian Capital Territory                           |
| AE     | Additional Estimates                                   |
| AMFA   | Advance to the Minister for Finance and Administration |
| ANR    | Australian National Railways Commission                |
| APPROP | Appropriation  |
| APRA   | Australian Prudential Regulation Authority             |
| ASIC   | Australian Securities and Investment Commission        |
| ASL    | Average Staff Level                                    |
| ATO    | Australian Taxation Office                             |
| AUSTEL | Australian Telecommunications Authority                |
| AVO    | Australian Valuation Office                            |
| BIE    | Bureau of Industry Economics                           |
| CAC    | Commonwealth Authorities and Companies                 |
| CAF    | Commercial Activities Fund                             |
| CASAC  | Companies and Securities Advisory Committee            |
| CD     | Compact Disc   |
| CPI    | Consumer Price Index                                   |
| CRF    | Consolidated Revenue Fund                              |
| CSA    | Child Support Agency                                   |
| CSS    | Commonwealth Superannuation Scheme                     |
| DAA    | Development Allowance Authority                        |
| DFCS   | Department of Family and Community Services            |
| DOFA   | Department of Finance and Administration               |
| EPAC   | Economic Planning Advisory Commission                  |
| GBE    | Government Business Enterprises                        |
| IC     | Industry Commission                                    |
| ISC    | Insurance and Superannuation Commission                |
| NCC    | National Competition Council                           |
| PAES   | Portfolio Additional Estimates Statements              |
| PC     | Productivity Commission                                |
| PSS    | Public Sector Superannuation Scheme                    |
| RAM    | Royal Australian Mint                                  |
| RMF    | Reserved Money Fund                                    |
| TFN    | Tax File Number  |
| TPA    | Trade Practices Act                                    |