

Appendix D: Debt transactions

The Australian Government holds a stock of around \$1.7 billion in loans advanced to state and territory governments (states) for public policy purposes. The states make interest payments and repayments to the Australian Government in respect of these loans.

The Australian Government advances the states loans under a range of agreements. These advances have often been over very long repayment periods (some in excess of 50 years), although the terms of each agreement vary considerably.

Most of the interest payments and repayments relate to housing, infrastructure and agriculture. Payments are also made against loans under agreements for natural disasters and other purposes.

The Australian Government stock of outstanding loans to the states as at 30 June 2023 is shown in Table D.1.

Total advances to the states, repayments and interest from the states to the Australian Government by financial year are shown in Table D.2.

Table D.1: Outstanding loans as at 30 June 2023, by state

\$'000	NSW	VIC	QLD	WA	SA	TAS	ACT	NT	Total
Agriculture									
Drought Concessional Loans Scheme	21,463	95,263	36,999	-	4,683	15,939	-	-	174,347
Drought Recovery Loans Scheme	10,869	21,833	9,840	-	3,347	2,889	-	-	48,778
Farm Finance Concessional Loans Scheme	558	700	-	1,016	-	-	-	220	2,494
Debt sinking fund	144	19	-	-	-	-	-	-	163
Environment									
Northern Territory – water and sewerage assistance	-	-	-	-	-	-	-	8,313	8,313
Housing									
Commonwealth-State Housing Agreement loans	282,231	-	84,977	78,684	17,699	-	-	16,563	480,154
Housing for service personnel	26,199	-	14,148	1,930	1,242	-	-	-	43,519
Other housing	-	-	-	-	-	-	81,586	27,033	108,619
Loan to NSW to assist beneficiaries of the Asbestos Injuries Compensation Fund	31,905	-	-	-	-	-	-	-	31,905
Natural disaster relief	705	-	18,712	-	1,631	-	-	-	21,048
Other purposes									
Loan Council – housing nominations	279,702	-	99,973	170,135	122,701	-	-	99,115	771,626
Total	653,776	117,815	264,649	251,765	151,303	18,828	81,586	151,244	1,690,966

Table D.2: Summary of advances, repayments and interest, by year and state

\$'000	NSW	VIC	QLD	WA	SA	TAS	ACT	NT	Total
2023-24									
Advances									
Natural disaster relief	31,311	-	25,000	-	1,404	-	-	-	57,715
Total Advances	31,311	-	25,000	-	1,404	-	-	-	57,715
Repayments									
Agriculture									
Drought Concessional Loans Scheme	-7,779	-13,741	-8,737	-	-817	-4,816	-	-	-35,890
Drought Recovery Loans Scheme	-3,236	-3,809	-2,790	-	-1,415	-2,289	-	-	-13,539
Farm Finance Concessional Loans Scheme	-557	-700	-	-1,024	-	-	-	-220	-2,501
Environment									
Northern Territory – water and sewerage assistance	-	-	-	-	-	-	-	-136	-136
Housing									
Commonwealth-State Housing Agreement loans	-35,289	-	-10,225	-9,554	-2,883	-	-	-1,177	-59,128
Housing for service personnel	-2,545	-	-1,276	-254	-126	-	-	-	-4,201
Other housing	-	-	-	-	-	-	-8,354	-3,824	-12,178
Loan to NSW to assist beneficiaries of the Asbestos Injuries Compensation Fund	-15,952	-	-	-	-	-	-	-	-15,952
Natural disaster relief	-181	-	-4,534	-	-	-	-	-	-4,715
Other purposes									
Loan Council – housing nominations	-12,752	-	-4,691	-8,134	-5,334	-	-	-4,245	-35,156
Total Repayments	-78,291	-18,250	-32,253	-18,966	-10,575	-7,105	-8,354	-9,602	-183,396

Table D.2: Summary of advances, repayments and interest, by year and state (continued)

\$'000	NSW	VIC	QLD	WA	SA	TAS	ACT	NT	Total
2023-24									
Interest									
Agriculture									
Drought Concessional Loans Scheme	-1,080	-5,114	-2,088	-	-210	-528	-	-	-9,020
Drought Recovery Loans Scheme	-519	-1,202	-540	-	-229	-242	-	-	-2,732
Farm Finance Concessional Loans Scheme	-4	-17	-	-63	-	-	-	-5	-89
Environment									
Northern Territory – water and sewerage assistance	-	-	-	-	-	-	-	-494	-494
Housing									
Commonwealth-State Housing Agreement loans	-13,323	-	-3,957	-3,725	-934	-	-	-806	-22,745
Housing for service personnel	-1,179	-	-637	-87	-56	-	-	-	-1,959
Other housing	-	-	-	-	-	-	-3,671	-1,413	-5,084
Loan to NSW to assist beneficiaries of the Asbestos Injuries Compensation Fund	-1,175	-	-	-	-	-	-	-	-1,175
Natural disaster relief	-13	-	-343	-	-	-	-	-	-356
Other purposes									
Loan Council – housing nominations	-13,960	-	-4,975	-8,456	-6,132	-	-	-4,958	-38,481
Total Interest	-31,253	-6,333	-12,540	-12,331	-7,561	-770	-3,671	-7,676	-82,135
Net Financial Flow	-78,233	-24,583	-19,793	-31,297	-16,732	-7,875	-12,025	-17,278	-207,816

Table D.2: Summary of advances, repayments and interest, by year and state (continued)

\$'000	NSW	VIC	QLD	WA	SA	TAS	ACT	NT	Total
2024-25									
Advances									
Natural disaster relief	13,218	-	-	-	-	-	-	-	13,218
Total Advances	13,218	-	-	-	-	-	-	-	13,218
Repayments									
Agriculture									
Drought Concessional Loans Scheme	-1,613	-5,194	-3,338	-	-286	-745	-	-	-11,176
Drought Recovery Loans Scheme	-1,214	-897	-1,271	-	-447	-481	-	-	-4,310
Farm Finance Concessional Loans Scheme	-	-	-	-	-	-	-	-	-
Environment									
Northern Territory – water and sewerage assistance	-	-	-	-	-	-	-	-136	-136
Housing									
Commonwealth-State Housing Agreement loans	-33,833	-	-10,014	-9,197	-1,470	-	-	-1,230	-55,744
Housing for service personnel	-2,697	-	-1,365	-197	-139	-	-	-	-4,398
Other housing	-	-	-	-	-	-	-8,285	-4,014	-12,299
Loan to NSW to assist beneficiaries of the Asbestos Injuries Compensation Fund	-15,953	-	-	-	-	-	-	-	-15,953
Natural disaster relief	-181	-	-4,210	-	-232	-	-	-	-4,623
Other purposes									
Loan Council – housing nominations	-13,325	-	-4,902	-8,500	-5,575	-	-	-4,436	-36,738
Total Repayments	-68,816	-6,091	-25,100	-17,894	-8,149	-1,226	-8,285	-9,816	-145,377

Table D.2: Summary of advances, repayments and interest, by year and state (continued)

\$'000	NSW	VIC	QLD	WA	SA	TAS	ACT	NT	Total
2024-25									
Interest									
Agriculture									
Drought Concessional Loans Scheme	-641	-3,526	-1,214	-	-112	-302	-	-	-5,795
Drought Recovery Loans Scheme	-297	-849	-320	-	-141	-208	-	-	-1,815
Farm Finance Concessional Loans Scheme	-	-	-	-	-	-	-	-	-
Environment									
Northern Territory – water and sewerage assistance	-	-	-	-	-	-	-	-487	-487
Housing									
Commonwealth-State Housing Agreement loans	-11,743	-	-3,508	-3,296	-775	-	-	-753	-20,075
Housing for service personnel	-1,064	-	-579	-75	-50	-	-	-	-1,768
Other housing	-	-	-	-	-	-	-3,295	-1,222	-4,517
Loan to NSW to assist beneficiaries of the Asbestos Injuries Compensation Fund	-452	-	-	-	-	-	-	-	-452
Natural disaster relief	-570	-	-743	-	-58	-	-	-	-1,371
Other purposes									
Loan Council – housing nominations	-13,386	-	-4,764	-8,090	-5,892	-	-	-4,767	-36,899
Total Interest	-28,153	-4,375	-11,128	-11,461	-7,028	-510	-3,295	-7,229	-73,179
Net Financial Flow	-83,751	-10,466	-36,228	-29,355	-15,177	-1,736	-11,580	-17,045	-205,338

Table D.2: Summary of advances, repayments and interest, by year and state (continued)

\$'000	NSW	VIC	QLD	WA	SA	TAS	ACT	NT	Total
2025-26									
Advances									
Natural disaster relief	-	-	-	-	-	-	-	-	-
Total Advances	-	-	-	-	-	-	-	-	-
Repayments									
Agriculture									
Drought Concessional Loans Scheme	-1,613	-5,214	-3,338	-	-286	-745	-	-	-11,196
Drought Recovery Loans Scheme	-3,887	-966	-1,659	-	-528	-581	-	-	-7,621
Farm Finance Concessional Loans Scheme	-	-	-	-	-	-	-	-	-
Environment									
Northern Territory – water and sewerage assistance	-	-	-	-	-	-	-	-136	-136
Housing									
Commonwealth-State Housing									
Agreement loans	-35,303	-	-10,443	-9,599	-1,544	-	-	-1,286	-58,175
Housing for service personnel	-2,779	-	-1,506	-200	-153	-	-	-	-4,638
Other housing	-	-	-	-	-	-	-8,209	-4,215	-12,424
Loan to NSW to assist beneficiaries of the Asbestos Injuries Compensation Fund									
Asbestos Injuries Compensation Fund	-	-	-	-	-	-	-	-	-
Natural disaster relief									
Natural disaster relief	-4,095	-	-7,103	-	-408	-	-	-	-11,606
Other purposes									
Loan Council – housing nominations	-13,925	-	-5,123	-8,882	-5,825	-	-	-4,635	-38,390
Total Repayments	-61,602	-6,180	-29,172	-18,681	-8,744	-1,326	-8,209	-10,272	-144,186

Table D.2: Summary of advances, repayments and interest, by year and state (continued)

\$'000	NSW	VIC	QLD	WA	SA	TAS	ACT	NT	Total
2025-26									
Interest									
Agriculture									
Drought Concessional Loans Scheme	-570	-3,294	-1,065	-	-99	-269	-	-	-5,297
Drought Recovery Loans Scheme	-194	-811	-260	-	-121	-186	-	-	-1,572
Farm Finance Concessional Loans Scheme	-	-	-	-	-	-	-	-	-
Environment									
Northern Territory – water and sewerage assistance	-	-	-	-	-	-	-	-480	-480
Housing									
Commonwealth-State Housing Agreement loans	-10,272	-	-3,079	-2,895	-702	-	-	-697	-17,645
Housing for service personnel	-943	-	-518	-67	-44	-	-	-	-1,572
Other housing	-	-	-	-	-	-	-2,923	-1,021	-3,944
Loan to NSW to assist beneficiaries of the Asbestos Injuries Compensation Fund	-	-	-	-	-	-	-	-	-
Natural disaster relief	-804	-	-638	-	-54	-	-	-	-1,496
Other purposes									
Loan Council – housing nominations	-12,787	-	-4,543	-7,708	-5,641	-	-	-4,567	-35,246
Total Interest	-25,570	-4,105	-10,103	-10,670	-6,661	-455	-2,923	-6,765	-67,252
Net Financial Flow	-87,172	-10,285	-39,275	-29,351	-15,405	-1,781	-11,132	-17,037	-211,438

Table D.2: Summary of advances, repayments and interest, by year and state (continued)

\$'000	NSW	VIC	QLD	WA	SA	TAS	ACT	NT	Total
2026-27									
Advances									
Natural disaster relief	-	-	-	-	-	-	-	-	-
Total Advances	-	-	-	-	-	-	-	-	-
Repayments									
Agriculture									
Drought Concessional Loans Scheme	-2,113	-25,303	-11,328	-	-286	-745	-	-	-39,775
Drought Recovery Loans Scheme	-2,396	-15,494	-4,884	-	-1,959	-581	-	-	-25,314
Farm Finance Concessional Loans Scheme	-	-	-	-	-	-	-	-	-
Environment									
Northern Territory – water and sewerage assistance	-	-	-	-	-	-	-	-136	-136
Housing									
Commonwealth-State Housing Agreement loans	-36,678	-	-10,875	-10,000	-1,621	-	-	-1,344	-60,518
Housing for service personnel	-2,935	-	-1,648	-212	-168	-	-	-	-4,963
Other housing	-	-	-	-	-	-	-8,143	-4,426	-12,569
Loan to NSW to assist beneficiaries of the Asbestos Injuries Compensation Fund	-	-	-	-	-	-	-	-	-
Natural disaster relief	-5,747	-	-4,786	-	-408	-	-	-	-10,941
Other purposes									
Loan Council – housing nominations	-14,552	-	-5,354	-9,282	-6,088	-	-	-4,844	-40,120
Total Repayments	-64,421	-40,797	-38,875	-19,494	-10,530	-1,326	-8,143	-10,750	-194,336

Table D.2: Summary of advances, repayments and interest, by year and state (continued)

\$'000	NSW	VIC	QLD	WA	SA	TAS	ACT	NT	Total
2026-27									
Interest									
Agriculture									
Drought Concessional Loans Scheme	-486	-2,613	-738	-	-86	-236	-	-	-4,159
Drought Recovery Loans Scheme	-66	-477	-128	-	-70	-163	-	-	-904
Farm Finance Concessional Loans Scheme	-	-	-	-	-	-	-	-	-
Environment									
Northern Territory – water and sewerage assistance	-	-	-	-	-	-	-	-474	-474
Housing									
Commonwealth-State Housing Agreement loans	-8,738	-	-2,631	-2,475	-625	-	-	-639	-15,108
Housing for service personnel	-818	-	-450	-58	-37	-	-	-	-1,363
Other housing	-	-	-	-	-	-	-2,553	-810	-3,363
Loan to NSW to assist beneficiaries of the Asbestos Injuries Compensation Fund	-	-	-	-	-	-	-	-	-
Natural disaster relief	-730	-	-511	-	-47	-	-	-	-1,288
Other purposes									
Loan Council – housing nominations	-12,160	-	-4,313	-7,308	-5,379	-	-	-4,359	-33,519
Total Interest	-22,998	-3,090	-8,771	-9,841	-6,244	-399	-2,553	-6,282	-60,178
Net Financial Flow	-87,419	-43,887	-47,646	-29,335	-16,774	-1,725	-10,696	-17,032	-254,514

Table D.2: Summary of advances, repayments and interest, by year and state (continued)

\$'000	NSW	VIC	QLD	WA	SA	TAS	ACT	NT	Total
2027-28									
Advances									
Natural disaster relief	-	-	-	-	-	-	-	-	-
Total Advances	-	-	-	-	-	-	-	-	-
Repayments									
Agriculture									
Drought Concessional Loans Scheme	-5,276	-38,132	-8,357	-	-1,345	-2,202	-	-	-55,312
Drought Recovery Loans Scheme	-434	-732	-100	-	-753	-2,807	-	-	-4,826
Farm Finance Concessional Loans Scheme	-	-	-	-	-	-	-	-	-
Environment									
Northern Territory – water and sewerage assistance	-	-	-	-	-	-	-	-136	-136
Housing									
Commonwealth-State Housing Agreement loans	-34,235	-	-10,525	-9,826	-1,702	-	-	-1,404	-57,692
Housing for service personnel	-3,032	-	-1,811	-221	-185	-	-	-	-5,249
Other housing	-	-	-	-	-	-	-7,375	-4,647	-12,022
Loan to NSW to assist beneficiaries of the Asbestos Injuries Compensation Fund	-	-	-	-	-	-	-	-	-
Natural disaster relief	-4,112	-	-1,661	-	-465	-	-	-	-6,238
Other purposes									
Loan Council – housing nominations	-15,207	-	-5,594	-9,699	-6,361	-	-	-5,062	-41,923
Total Repayments	-62,296	-38,864	-28,048	-19,746	-10,811	-5,009	-7,375	-11,249	-183,398

Table D.2: Summary of advances, repayments and interest, by year and state (continued)

\$'000	NSW	VIC	QLD	WA	SA	TAS	ACT	NT	Total
2027-28									
Interest									
Agriculture									
Drought Concessional Loans Scheme	-321	-1,199	-298	-	-50	-170	-	-	-2,038
Drought Recovery Loans Scheme	-9	-148	-26	-	-15	-94	-	-	-292
Farm Finance Concessional Loans Scheme	-	-	-	-	-	-	-	-	-
Environment									
Northern Territory – water and sewerage assistance	-	-	-	-	-	-	-	-467	-467
Housing									
Commonwealth-State Housing Agreement loans	-7,142	-	-2,165	-2,039	-543	-	-	-579	-12,468
Housing for service personnel	-686	-	-376	-48	-30	-	-	-	-1,140
Other housing	-	-	-	-	-	-	-2,187	-589	-2,776
Loan to NSW to assist beneficiaries of the Asbestos Injuries Compensation Fund	-	-	-	-	-	-	-	-	-
Natural disaster relief	-627	-	-426	-	-40	-	-	-	-1,093
Other purposes									
Loan Council – housing nominations	-11,505	-	-4,072	-6,890	-5,105	-	-	-4,141	-31,713
Total Interest	-20,290	-1,347	-7,363	-8,977	-5,783	-264	-2,187	-5,776	-51,987
Net Financial Flow	-82,586	-40,211	-35,411	-28,723	-16,594	-5,273	-9,562	-17,025	-235,385